



Council Information Package

Members of City Council may request that an information item be placed on the next available Committee of the Whole agenda.

Date: December 12, 2025

Contact: clerks@burlington.ca

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SUBJECT: Update on the Progress of the Corporate Energy and Emissions Management Plan

TO: Council Information Package (CIP)

FROM: Public Works
Transportation

Report Number: PWS-27-25

Wards Affected: All

Date to Committee: N/A

Date to Council: N/A

CIP date: December 12, 2025

Note: at the request of a member of council, this information report can be pulled from the CIP for consideration at a future committee/council meeting.

Recommendation:

Receive for information Public Works report PWS-27-25 regarding an Update on the Progress of the Corporate Energy and Emissions Management Plan (CEEMP).

Executive Summary

Purpose of report:

This report presents data on energy and greenhouse gas emissions from corporate operations in 2024, including a comparison to 2018 and 2023. The method of presenting the data (Appendix A) is consistent with Ontario Regulation 25/23 which requires municipalities to report and publish energy consumption data and greenhouse gas emissions annually. Also included is an update to the measures identified in the [Corporate Energy and Emissions Management Plan](#) (CEEMP) 2024-2029 that was approved by Council in [July 2024](#).

Key findings:

- The City's Corporate Energy and Emissions Management Plan provides a pathway to meet the target to become net carbon neutral in our operations by 2040. The measures identified in the CEEMP and its processes must be implemented to meet this target.

Implications:

- From 2023 to 2024, the City experienced a three percent increase in utility and fuel costs and a four percent rise in corporate emissions, driven by growing facility activity, higher fossil fuel prices, and a worsening electricity emissions factor with increased natural gas incorporated into the electricity grid while the nuclear power plants are being refurbished.
- Progress toward the City's 2040 net carbon neutral target depends in part on energy retrofit and solar projects that are not yet fully funded, which will affect timelines for achieving some climate goals and realizing long-term savings.

Information Report

Background

The City of Burlington's operations have an impact on energy use and the environment. In 2009, Council approved a Corporate Energy Policy (CSI-3/09) which provided guidance and direction to staff on the development and implementation of a comprehensive corporate energy management program. This policy was updated in 2024, transitioning to the Corporate Energy and Sustainable Buildings Policy ([EICS-07-24](#)) to align with the City's carbon reduction goals as well as the [Climate Emergency Declaration](#).

Ontario Regulation 25/23 requires municipalities to have an Energy Conservation and Demand Management Plan and publicly report on annual energy consumption. In early 2023, the Ministry of Energy implemented new requirements to streamline reporting and tracking of energy consumption and greenhouse gas emissions by introducing reporting through the Energy Star Portfolio Manager Portal.

[Vision 2040: Burlington's Strategic Plan 2015-2040](#) included an aspirational goal for the City's operations to be net carbon neutral by 2040.

The 2019 Corporate Energy and Emissions Management Plan met the objectives identified in the regulation and included the City's carbon reduction target of 2040. The City reports on energy consumption on the City's [website](#) as mandated.

In 2024, the [Corporate Energy and Emissions Management Plan \(EICS-08-24\)](#) was updated as required by Ontario Regulation 25/23.

Status

Environment and Energy staff assist other City staff in identifying, implementing, and reporting on opportunities that reduce the City's direct carbon footprint, reduce current and future operating costs, and generate revenue where possible. Since the most recent update CEEMP report in July 2024, City staff have continued implementation and development of several actions within the plan as well as energy saving and carbon reduction projects. Highlights are included below:

Deep Energy Retrofit Studies

City staff are working with consultants to finalize deep energy retrofit studies at Sims Square, Nelson Recreation Centre, Tansley Woods Community Centre and the Burlington Animal Shelter. By completing these studies, low carbon pathways are being identified with a cost and project scope which can be incorporated into the ten-year capital budget. Projects can also be used for any applicable funding streams from upper levels of government.

Recommissioning

The process of recommissioning involves ensuring building systems and equipment are functioning optimally. It is a process of re-validating and adjusting the system to ensure it meets current operational needs and design specifications.

As part of our Deep Energy Retrofit Studies described above, staff have added a recommissioning phase for each facility to ensure proper operation of existing building systems and equipment. Items discovered to be not performing as intended will be corrected by Energy and Emissions staff as well as operational staff by repairing or adjusting to optimize existing operations.

Brant Hills Deep Energy Retrofit

The energy retrofit project is moving forward at Brant Hills Community Centre, with detailed design work now complete and tender award pending. The upgrades will include a new, better-insulated roof and a complete overhaul of the building's heating and cooling systems. This will feature modern rooftop units with heat pumps, electric backup heating, and systems that recover and reuse heat. The project also includes installing a new net-metered solar array that will help power the facility. Once complete, this renovation will make Brant Hills Community Centre the City's leading example of how we can reduce greenhouse gas emissions in existing buildings.

Appleby Ice Centre Deep Energy Retrofit

Detailed design work has been completed for the first phase of the energy retrofit at Appleby Ice Centre. This phase includes the planned replacement of the refrigeration plant, which is scheduled for completion in 2026. The new refrigeration plant will include heat recovery capabilities, allowing for recovered energy to be utilized throughout the A-side of the facility. The second component of this phase involves installing the infrastructure needed to distribute the recovered energy throughout the building and removing all-natural gas-fired equipment from the older section of the facility. At this time, funding for the second portion of the project has not yet been confirmed.

Commissioning of Major Projects

Commissioning processes are underway for Skyway Arena and Community Centre as well as at Robert Bateman Community Centre. The commissioning portion of these projects is intended to ensure that each facility is operating as designed. The process will also provide tools for the City's operations team, such as a building systems manual and automation system alerts and alarms, to ensure operation stays at peak performance.

IESO Strategic Energy Management (SEM) Program

As part of the City's 24-month participation in the Strategic Energy Management (SEM) Cohort, we are pleased to report strong progress at the program's halfway point. This initiative is supporting the City in building long-term energy management capacity and aligning operational practices with our sustainability goals.

Key milestones achieved to date include:

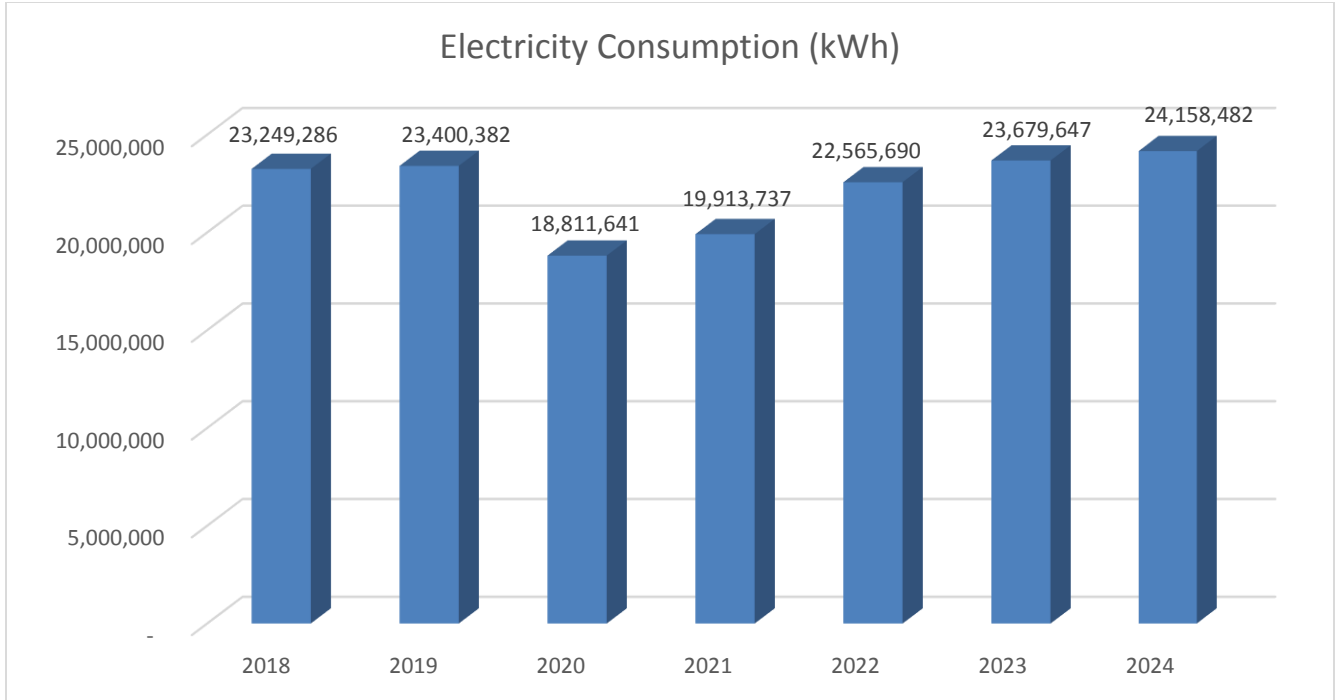
- **Formation of a dedicated Energy Team**, bringing together staff from multiple departments to collaborate on energy performance initiatives.
- **Updating the City Energy Policy**, formally establishing the City's commitment to energy efficiency and continuous improvement by updating and improving the [Corporate Energy and Sustainable Buildings Policy](#).
- **Completion of an Energy Management Assessment (EMA)**, which provided a baseline understanding of current practices and identified areas for future focus.

These foundational steps enhance our ability to manage energy strategically across City operations. In the months ahead, we will continue to engage staff, monitor performance using our energy models, and implement strategies to achieve our long-term energy and emissions reduction goals.

Corporate Utility Data

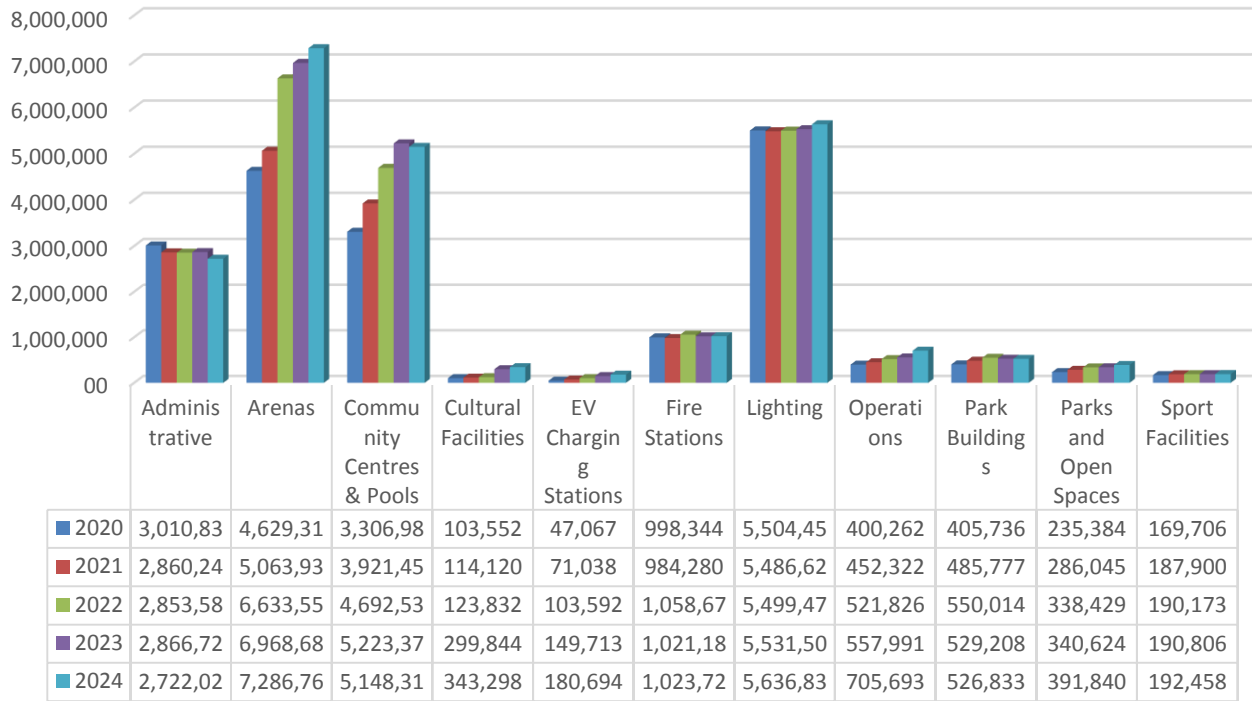
In the following figures are consumption data for 2018 to 2024 for electricity, natural gas and water. As shown throughout the graphs that follow, the COVID-19 pandemic had a significant impact on operations in 2020, resulting in a temporary but notable reduction in energy consumption. The years that follow illustrate a steady recovery as operations resumed normal activity levels. In general, there are two consumption figures for each including the total consumption for the corporation and consumption by facility type. Additional data on a building-by-building basis can be found in Appendix A. Also included below are figures for fuel consumption data for the corporation as a whole and is detailed for Corporate Fleet, Burlington Fire Fleet and Burlington Transit Fleet.

Electricity Consumption



Electricity consumption increased from 2023 to 2024 (two percent). This represents a four percent increase compared to the baseline consumption data from the 2018 CEEMP for City assets. The rise aligns with the projections outlined in the CEEMP and is primarily driven by expanded programming and higher electricity usage in newly built facilities. A further increase is anticipated in 2025 for similar reasons.

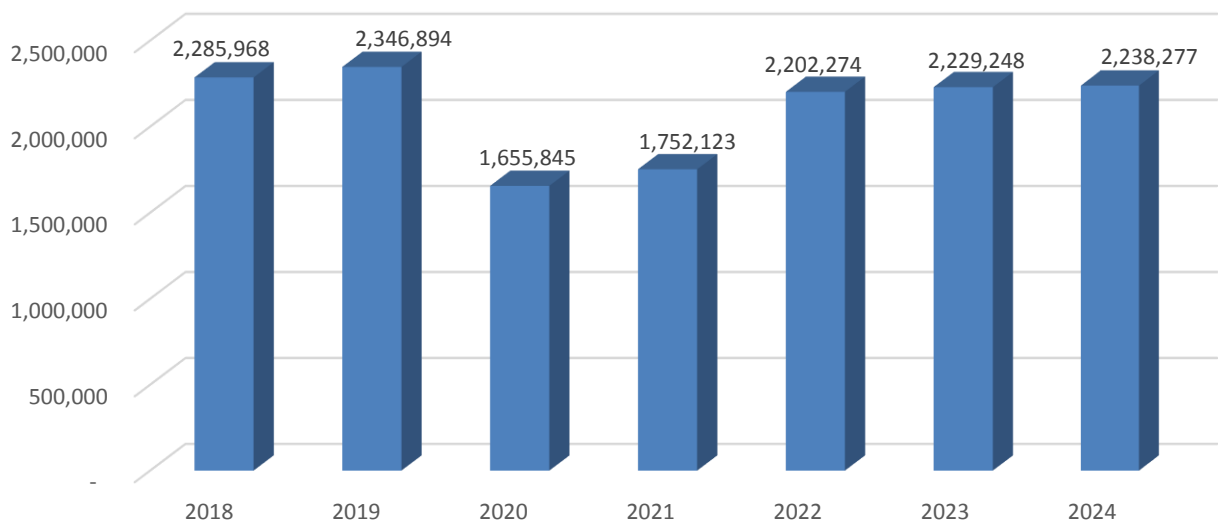
Electricity Consumption (kWh)



Increases in electricity consumption can be seen in almost all asset groupings of facilities in 2024 compared to 2023. Arenas have the most significant increase with the service for Skyway Arena and Community Centre being re-energized during the construction of the facility.

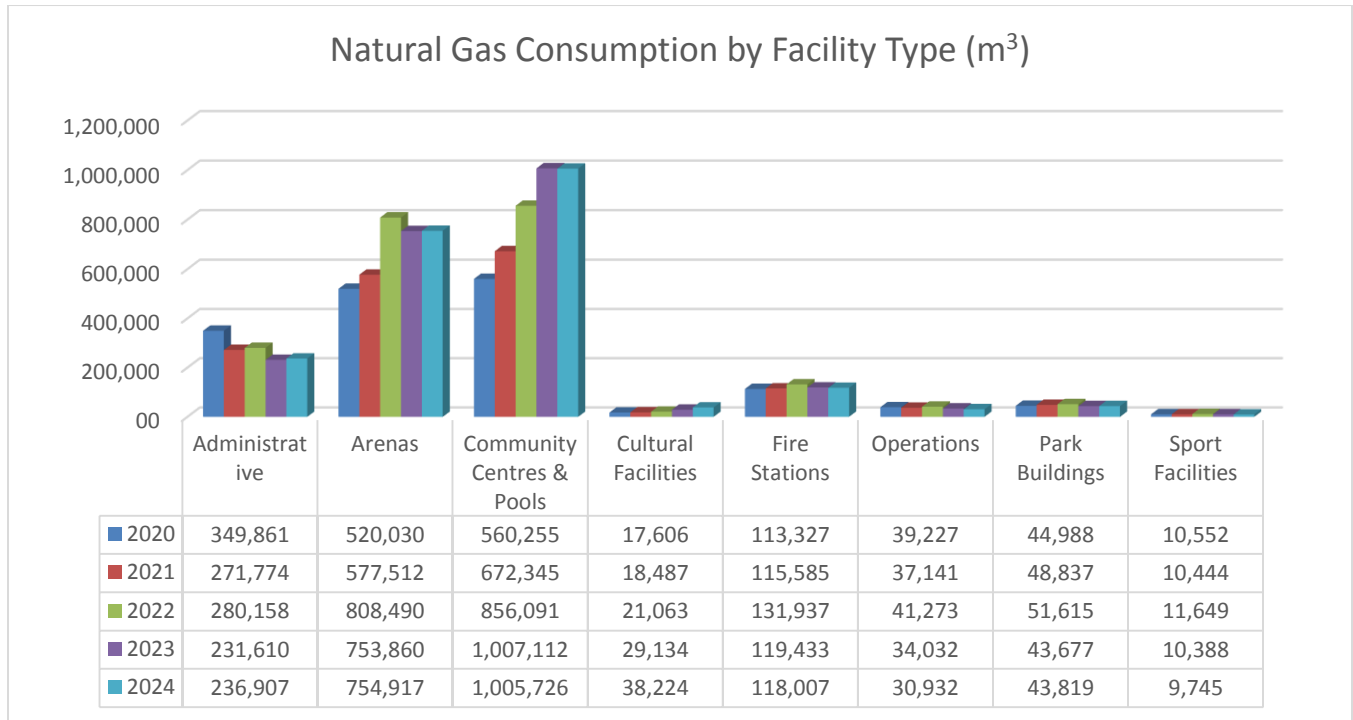
Natural Gas Consumption

Natural Gas Consumption (m³)



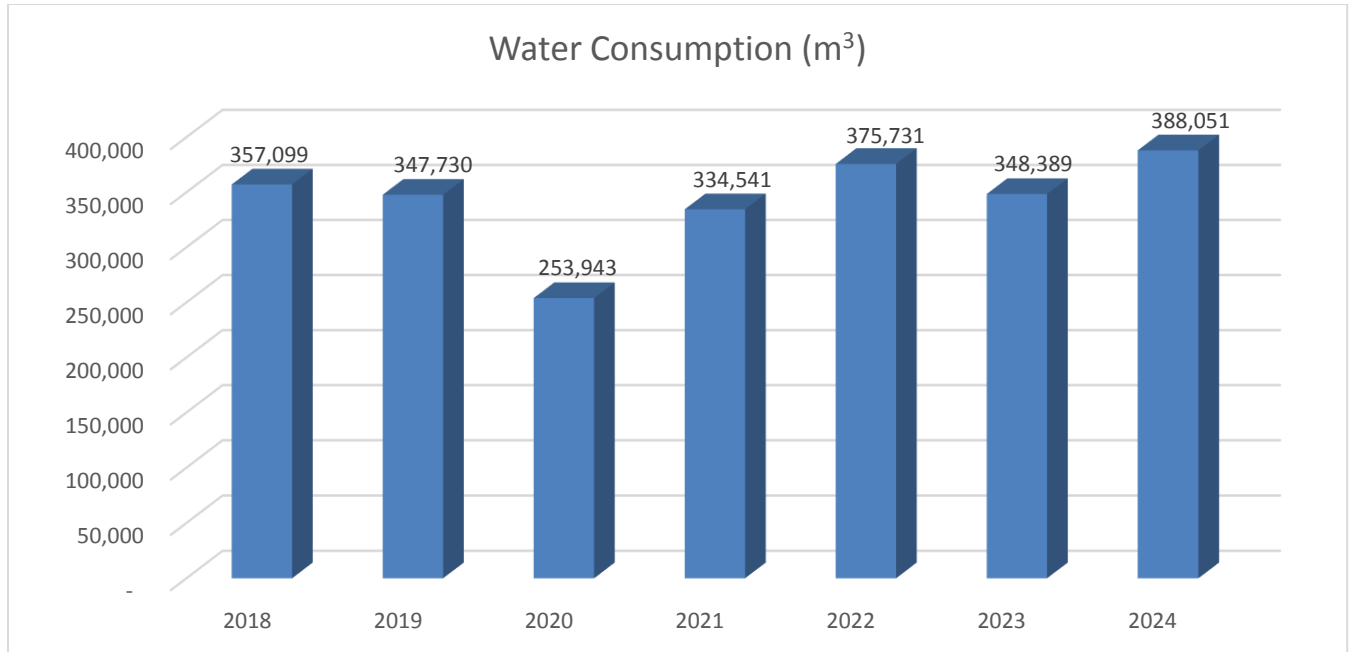
Natural Gas consumption increased slightly from 2023 to 2024, by less than one percent. This is a two percent increase from the 2018 CEEMP baseline consumption data across City

facilities. This increase is also consistent with the projections made in the CEEMP due to increased floor area and programming. This number is expected to climb in 2025 with the opening of Robert Bateman Community Centre.

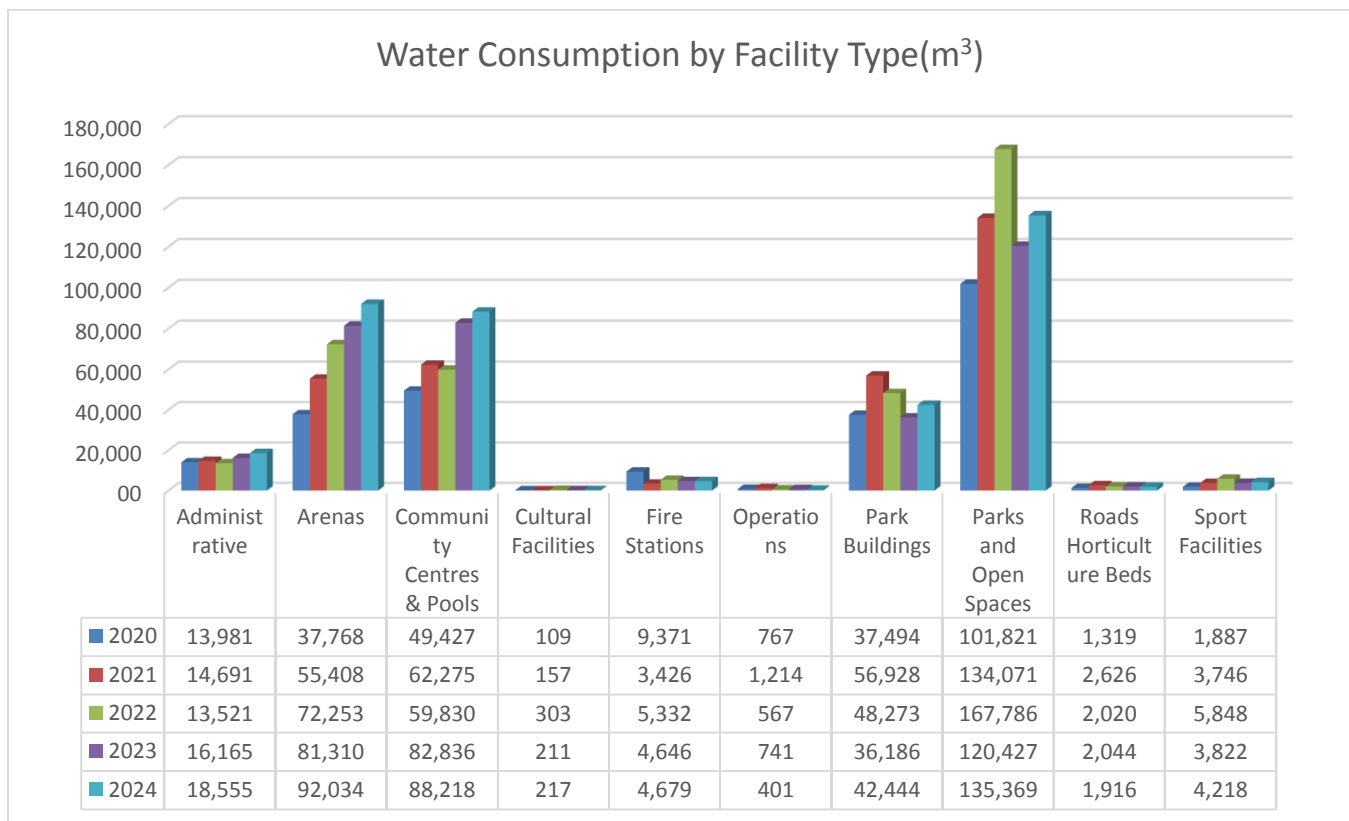


Natural gas consumption is relatively stable across most facility types. Accurately tracking gas consumption data from Enbridge remains a challenge, as many of the City's gas bills are based on estimates and later adjusted in subsequent billing cycles. City staff continue to report billing discrepancies to Enbridge and regularly request more frequent meter readings to improve data accuracy.

Water Consumption



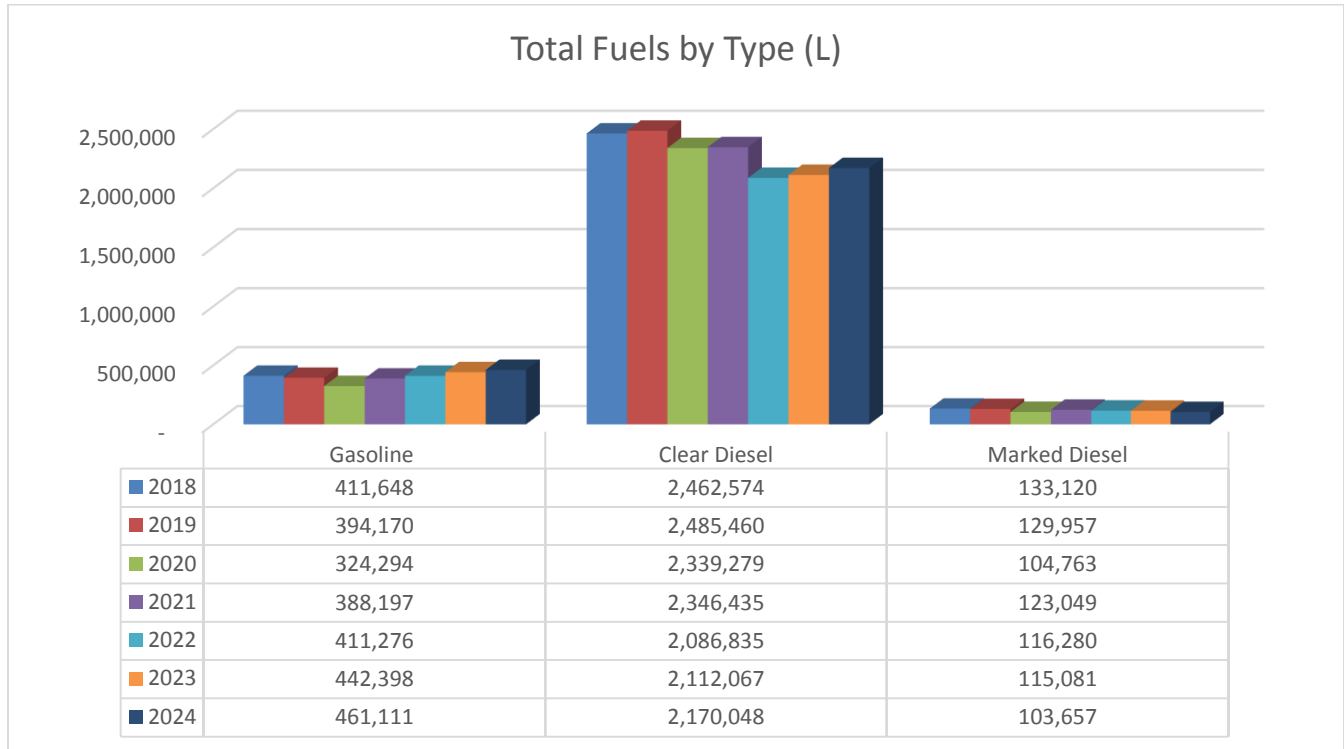
Water consumption has increased from 2023 to 2024 by 11 percent due to increased usage of facilities and increased outdoor amenities such as splash pads. 2024 water consumption represents an eight percent increase from 2018 CEEMP baseline levels.



Increases can be seen in almost every asset category from 2023 to 2024 due to increased levels of programming, increased square footage, and splash pad operation.

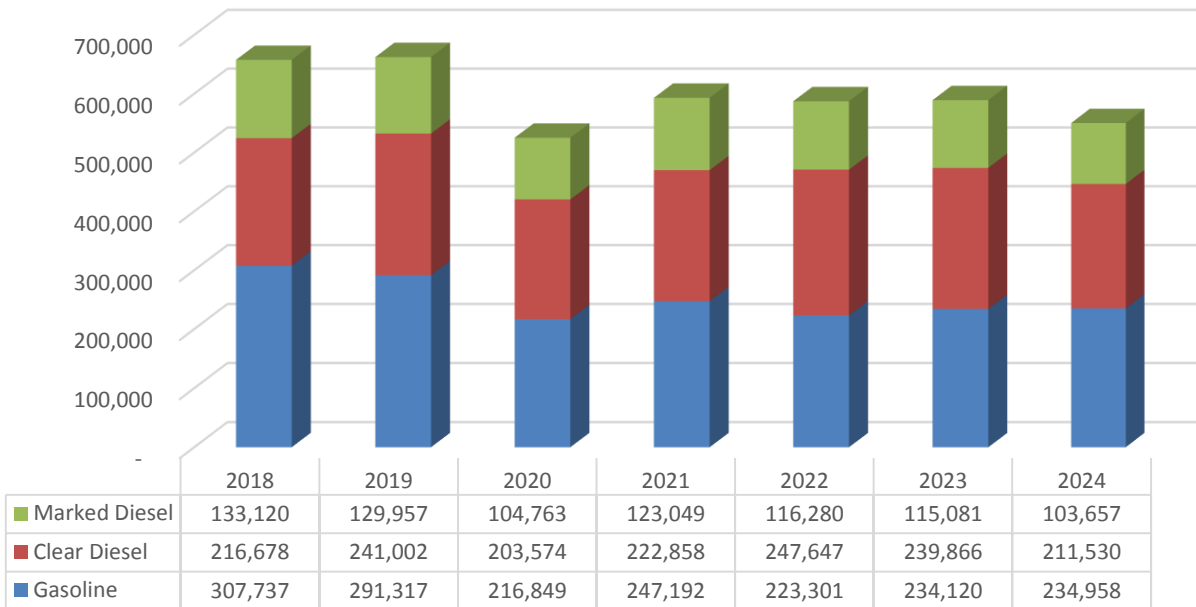
Fleet Fuel Usage

Total City fuel consumption (Corporate Fleet, Fire Fleet and Transit Fleet) increased in 2024 by 2.5 percent from 2023 levels. Marked fuel is primarily used in off-road equipment.

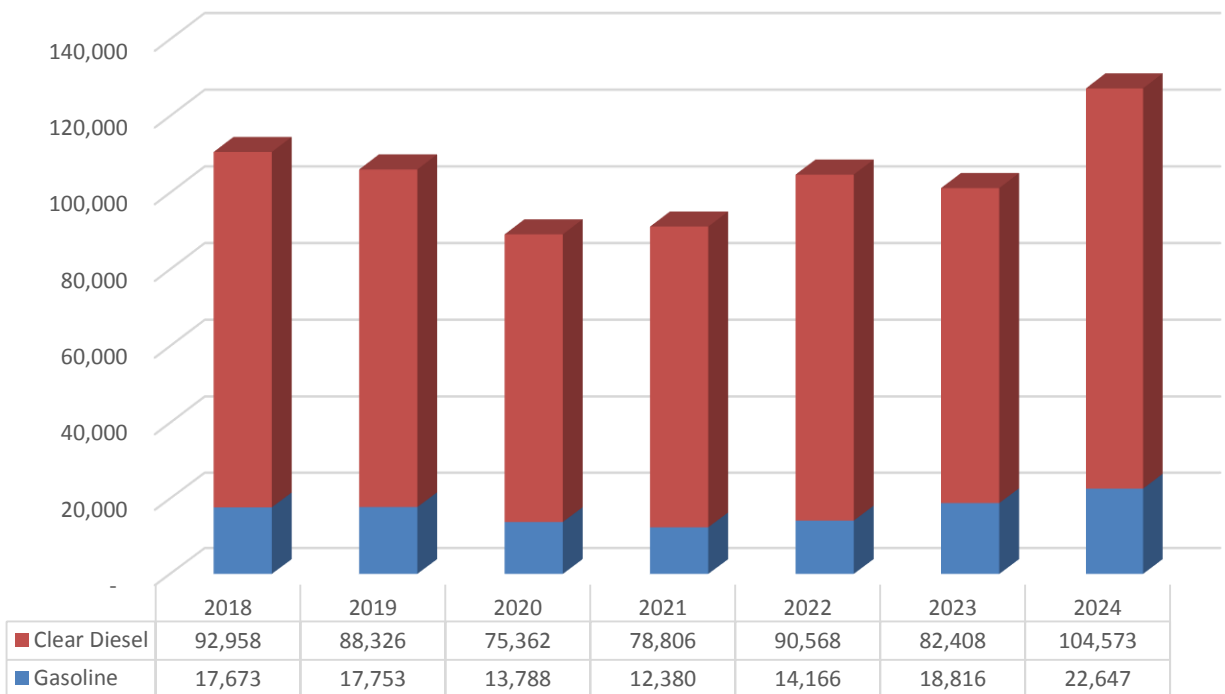


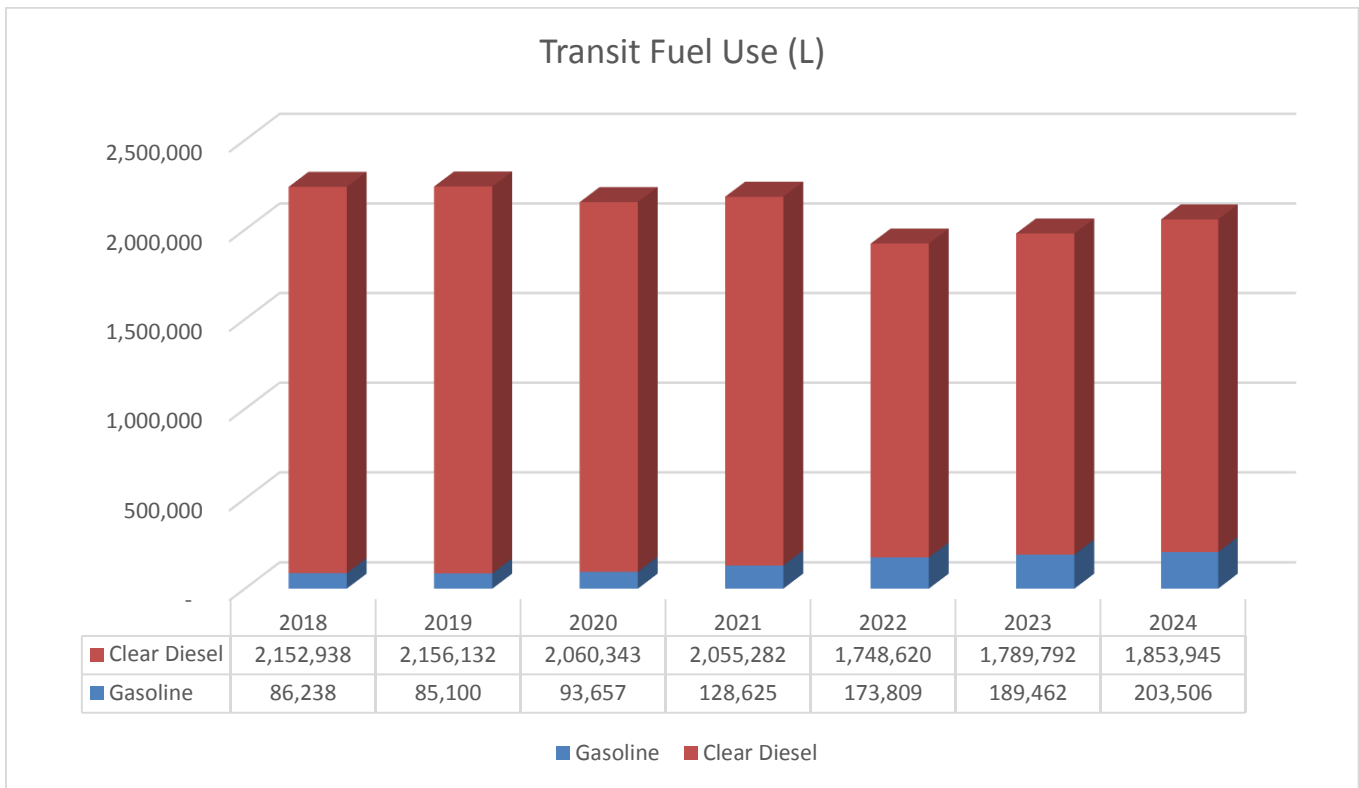
Below are consumption graphs by fuel type presented by Corporate Fleet (not including Fire and Transit vehicles), Fire Fleet and Transit Fleet. Transit fuel use stayed relatively stable from 2023 to 2024 and a decrease of six percent can be seen in our corporate fleet. Fire Fleet saw a significant increase in fuel usage by 20 percent due to a much higher call volume in 2024 compared to that of 2023.

Corporate Fleet Fuel Use (L)



Fire Department Fuel Use (L)





Key Dates & Milestones

The table below indicates the progress against the targets indicated in the Corporate Energy and Emissions Management Plan 2024-2029.

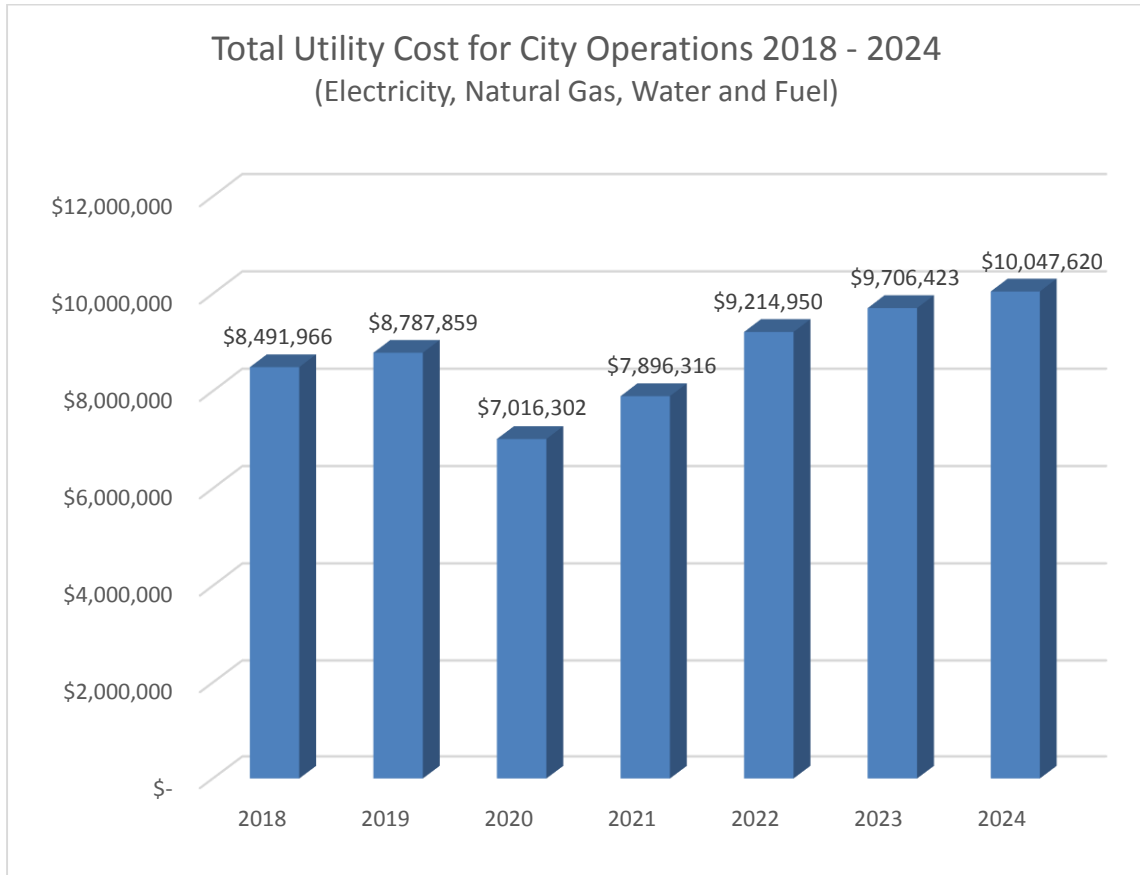
Targets from the CEEMP (2024-2029)							
	2018 Baseline	% Reduction	2024 Progress	% Reduction	2029 Target	% Reduction	2040 Target
Grid Electricity (kWh / ft²)	18.76	13%	16.35	7%	17.48	6%	17.73
Natural Gas (m³ / ft²)	1.85	19%	1.5	55%	0.82	100%	0.00
Solar Generation (MWh)	0		66		6,959		12,154
Facility GHG Emissions (kg CO₂eq / ft²)	4.10	-1%	4.15	31%	2.83	89%	0.44
Fleet GHG Emissions (t CO₂eq)	1,963	11%	1,743	5%	1,872	90%	201

The targets noted above were created using assumptions and estimates based on project completion and facility expansion that were known at the time of the CEEMP approval in July 2024.

Implications

Financial Implications

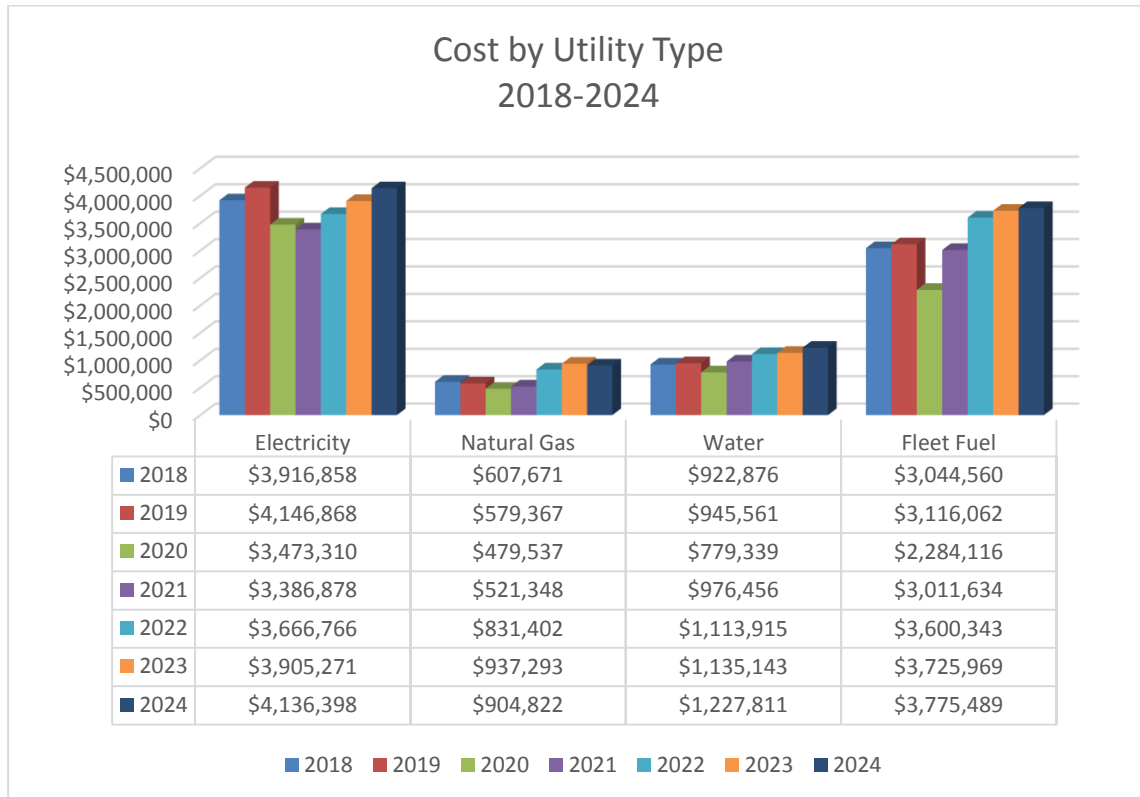
Total cost of electricity, natural gas, water and fleet fuels increased by three percent from 2023 to 2024 which is consistent with increased facility activity and service levels as well as increased commodity costs for fossil fuels.



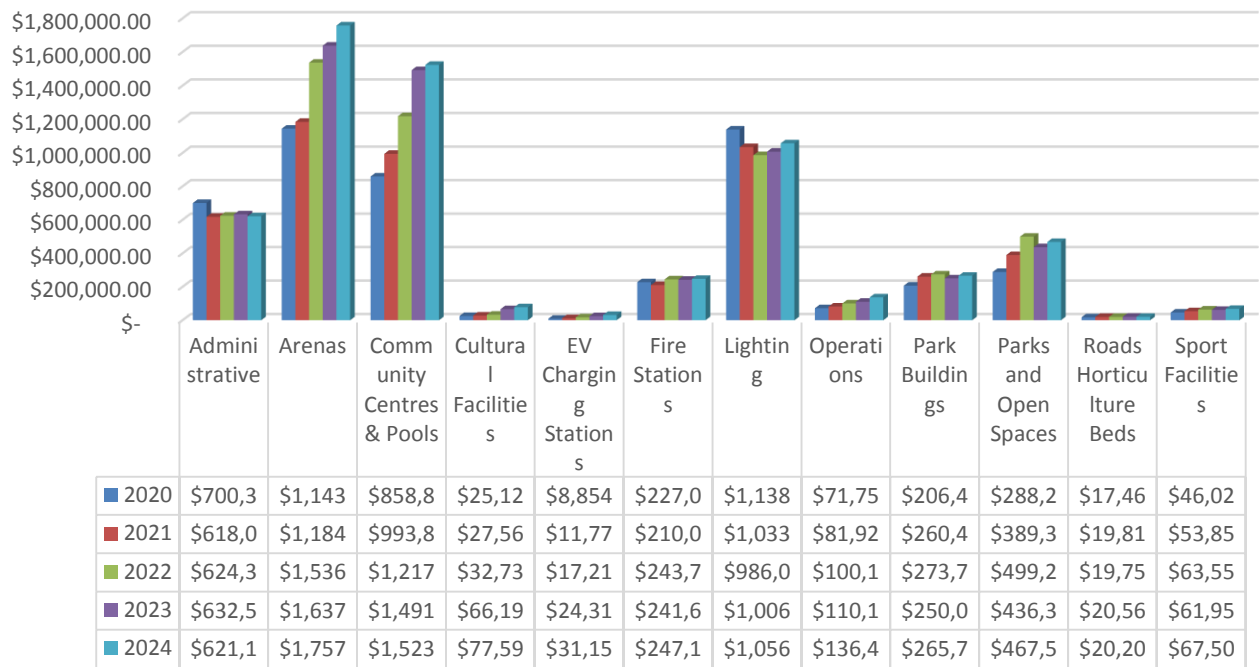
Increased costs for natural gas can be attributed to increased federal carbon charges and increased commodity cost. The City continues to participate in a natural gas purchasing program administered by Jupiter Energy Advisors as well as the City's Energy and Emissions and Procurement staff. This program helps mitigate the cost effects of the rapidly increasing cost of natural gas. Increasing federal carbon charges act as an incentive to decarbonize and transition away from the use of fossil fuels.

The City's utility costs have continued to increase along with the federal carbon charge over the past several years. With the cancellation of the consumer carbon charge in April 2025, we expect the City's utility costs to drastically decrease over the next year. While the cancellation of the consumer carbon tax has provided short-term financial relief for utility budgets this charge was a key component of Canada's strategy to reduce greenhouse gas emissions and transition towards a more sustainable energy future. Its removal may affect the progress in meeting national climate targets and could lead to increased emissions over time.

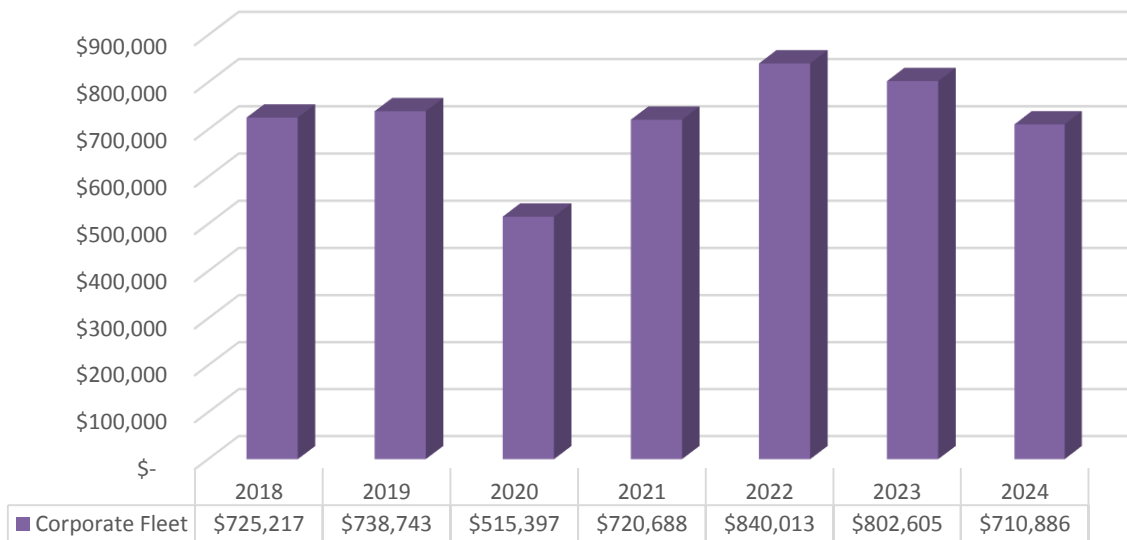
Staff have recently renewed and created new sewer abatements for several City assets. A sewer abatement is a fee reduction or credit on a sewer bill that accounts for water usage that does not enter the sewer system. These charges are typically applied in situations where water is used for purposes like splash pads, ice rinks or irrigation systems.

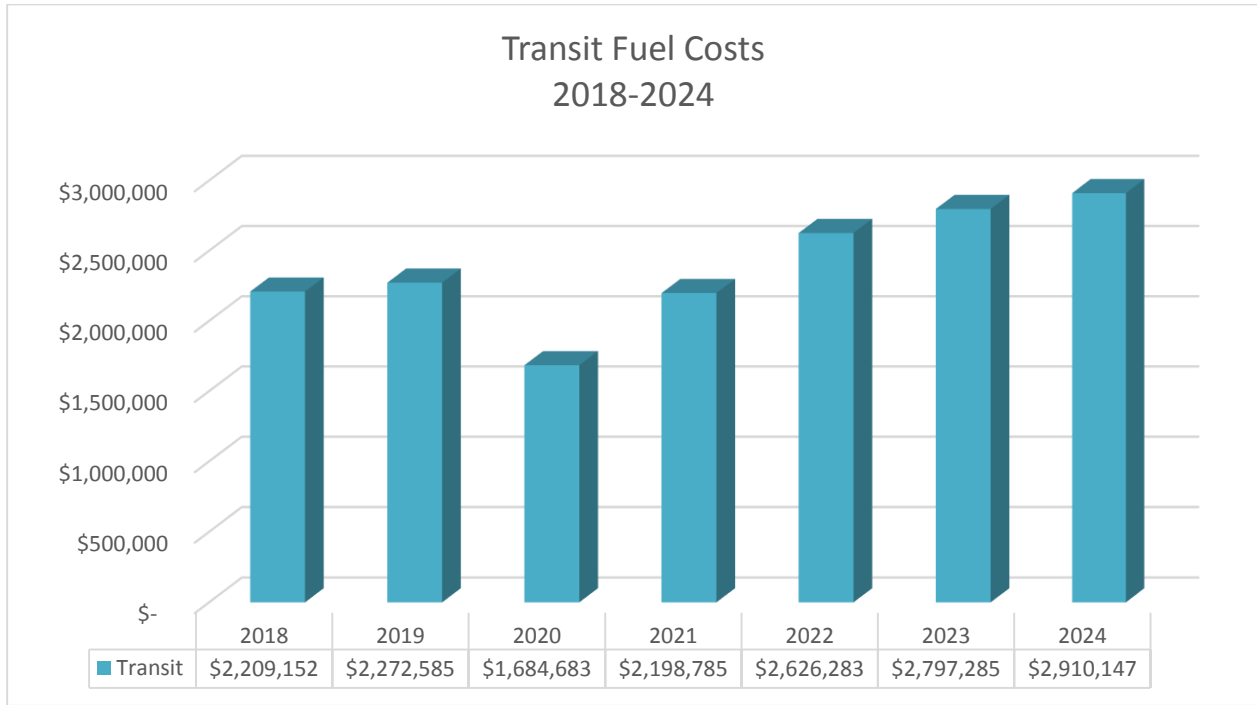
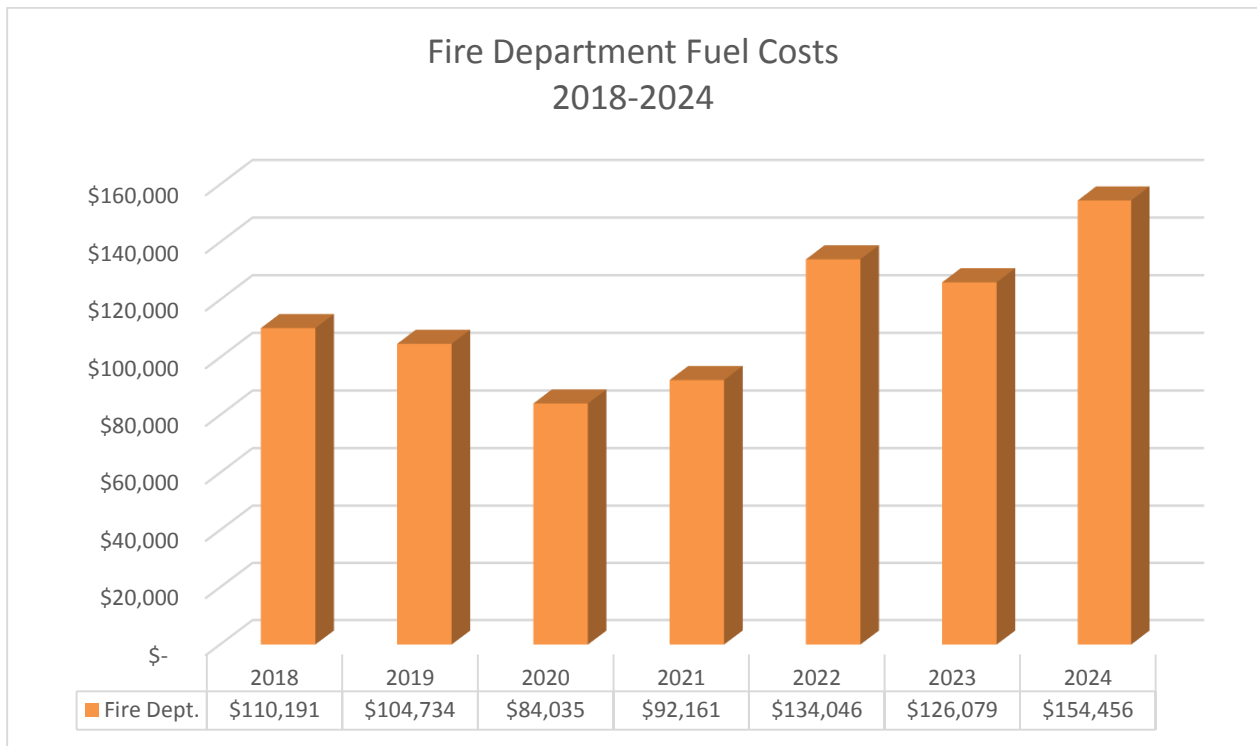


Utility Cost by Facility Type 2018-2024



Corporate Fleet Fuel Costs 2018-2024



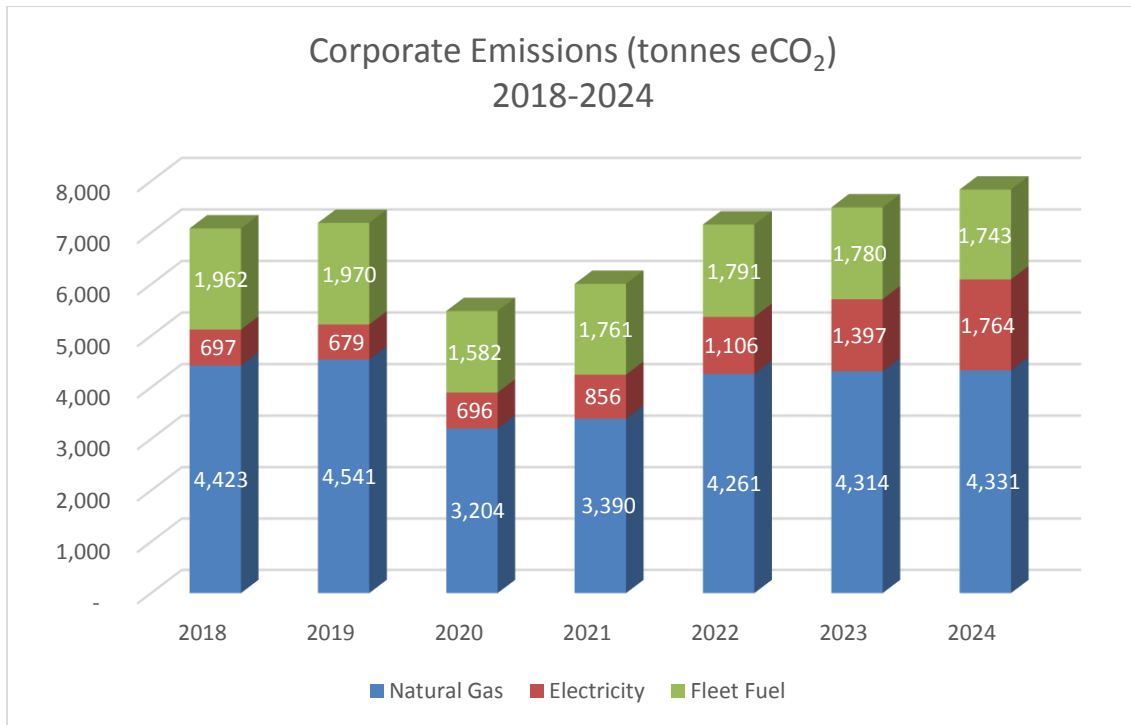


Climate Implications

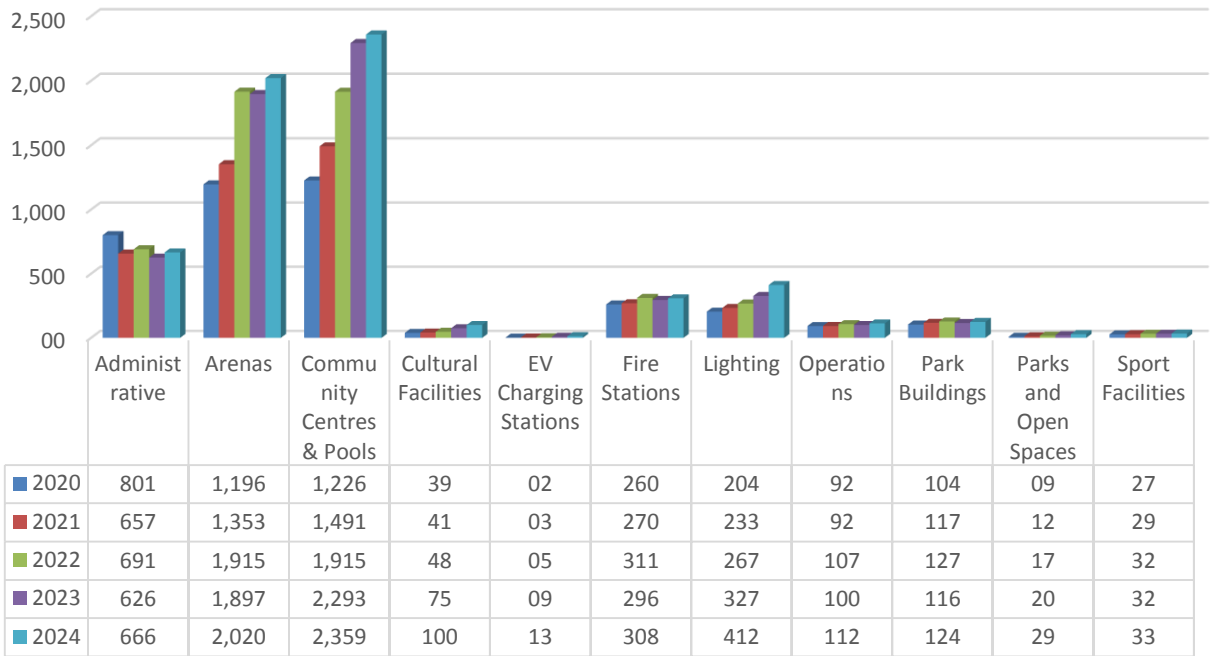
The emissions factor for electricity in Ontario has steadily increased in recent years, largely due to the closure and refurbishment of nuclear power plants. To compensate for the reduced output, the Independent Electricity System Operator (IESO) has relied more on natural gas plants to generate electricity. As a result, although our electricity consumption has only risen

slightly, driven by increased floor area and programming, our associated emissions have grown.

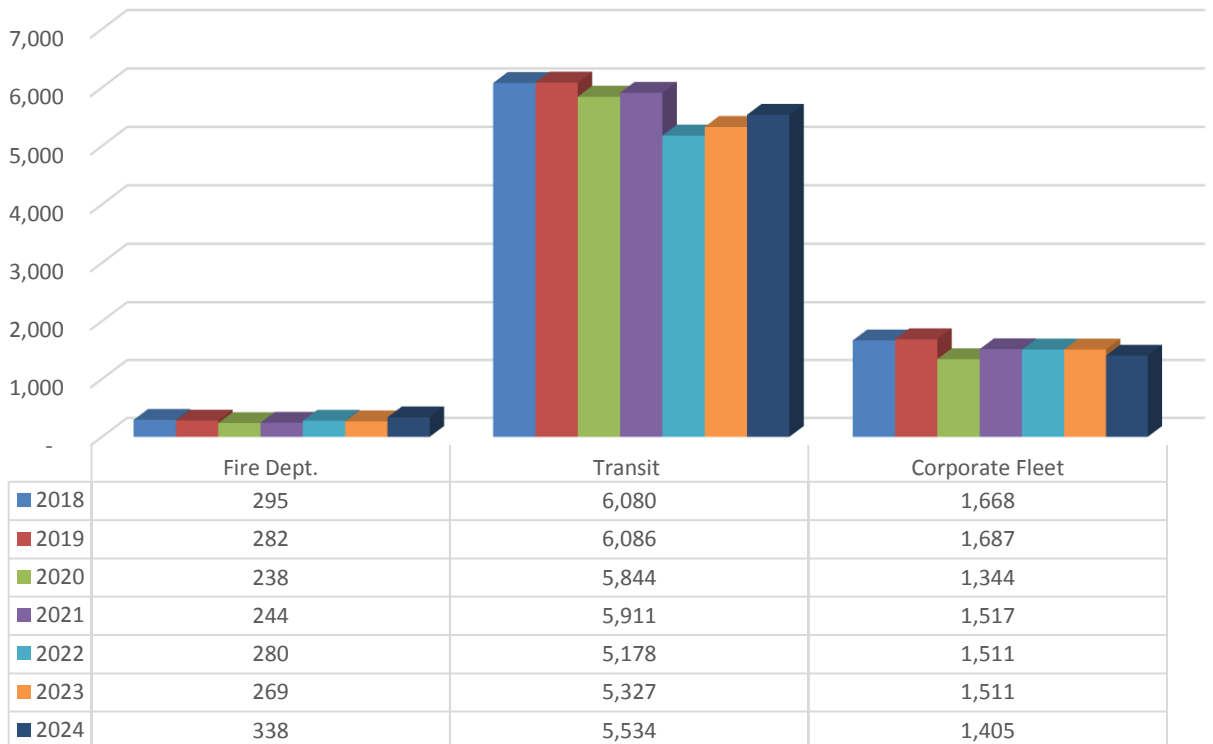
Overall, the City’s corporate emissions increased by four percent (347 tonnes equivalent carbon dioxide – t eCO²) from 2023 to 2024 and 10 percent (755t eCO²) above 2018 CEEMP baseline levels. These are consistent with increased floor area and increased emissions factors for electricity.



Emissions by Facility Type (tonnes eCO₂)
2018-2024



Total Emissions by Fleet (tonnes eCO₂)
2018-2024



The corporate fleet emissions decreased by seven percent (106t eCO₂) from 2023 to 2024. Fire fleet emissions increased by 20 percent (69t eCO₂) over the past year. Burlington Transit Fleet emissions increased by four percent (207t eCO₂) from 2023 to 2024.

Capital Project Implications

Some of the projects identified in the 2029 targets are not currently funded within the 10-year capital plan. These initiatives present important opportunities to reduce operational carbon emissions and, in the case of solar infrastructure, to achieve ongoing operational cost savings. Without additional funding, the City may need to proceed with like-for-like infrastructure replacements, which could limit the potential benefits these projects offer.

References

[Corporate Energy and Emissions Management Plan 2024-2029](#)

Strategic Alignment

(Select all that apply)

- Designing and delivering complete communities
 - Providing the best services and experiences
 - Protecting and improving the natural environment and taking action on climate change
 - Driving organizational performance
-

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Appendices:

- A. Energy use by facility
- B. Update on actions identified in the CEEMP

Report Approval:

All reports are reviewed and approved by the Commissioner, Head of Corporate Affairs, Chief Financial Officer, and Commissioner of Legal and Legislative Services/City Solicitor.

Utility and Emissions Comparisons 2018 (CEEMP Baseline) vs 2024

Increase - ✗ Decrease - ✔

Facility / Asset	Electricity (kWh)			Natural Gas (m3)			Emissions (t)		
	2018	2024		2018	2024		2018	2024	
City Hall	1,389,410	1,136,010	✔	78,760	73,960	✔	190.4	222.6	✗
City Hall EV Chargers	4,320	7,690	✗				0.1	0.6	✗
Sims Square	00	708,660	✗	00	00	✔	0.0	51.7	✔
Traffic Supervisors Office	14,990	11,680	✔	3,020	2,330	✔	6.2	5.3	✔
Aldershot Arena	344,470	536,480	✗	46,490	47,270	✗	98.1	128.4	✗
Appleby Ice Centre	3,061,890	2,813,520	✔	417,330	384,700	✔	879.8	931.7	✗
Central Arena	535,050	754,240	✗	79,350	27,970	✔	165.9	107.9	✔
Mainway Recreation Centre	1,558,290	1,931,470	✗	126,670	121,070	✔	285.9	369.6	✗
Mountainside Arena	594,540	728,590	✗	77,550	67,780	✔	164.3	181.2	✗
Nelson Recreation Centre	454,610	509,090	✗	91,400	106,120	✗	186.2	237.5	✗
Skyway Arena	327,180	13,380	✔	18,520	00	✔	44.8	1.0	✔
Brant Hills Community Centre	308,530	320,730	✗	24,930	22,070	✔	56.3	65.1	✗
Burlington Seniors' Centre	390,720	313,360	✔	47,300	34,130	✔	101.0	87.3	✔
Ella Foote Hall	35,310	38,270	✗				1.1	2.8	✗
Haber Recreation Centre	1,013,860	1,032,670	✗	99,000	81,240	✔	217.3	228.8	✗
Robert Bateman Community Centre	00	815,400	✗	00	231,930	✗	0.0	497.4	✗
Rotary Youth Centre	46,780	40,710	✔	6,040	5,090	✔	12.8	12.6	✔
Sherwood Forest Park Community Centre	87,290	72,360	✔	22,840	19,360	✔	45.7	41.8	✔
Tansley Woods Community Centre	1,595,850	1,584,270	✔	225,310	249,910	✗	473.3	587.5	✗
Tyandaga Golf Course - Pro shop/Restaurant	125,340	113,640	✔	13,350	9,750	✔	29.0	26.7	✔
Aldershot Pool	443,610	203,460	✔	118,280	111,000	✔	236.6	224.4	✔
Angela Coughlan Pool	517,120	546,660	✗	121,160	135,280	✗	244.3	295.3	✗
Centennial Pool	565,440	00	✔	105,970	88,960	✔	217.0	168.0	✔
LaSalle Outdoor Pool	10,600	10,790	✗				0.3	0.8	✗
Mountainside Pool	100,240	169,650	✗	27,370	26,740	✔	54.7	62.9	✗
Drama Centre	28,200	20,880	✔	6,980	5,950	✔	14.0	12.8	✔
Music Centre	107,460	86,690	✔	12,160	8,930	✔	26.2	23.2	✔
Student Theatre Centre	41,090	41,720	✗	8,210	7,470	✔	16.7	17.1	✗
Student Theatre Storage Building	6,120	6,380	✗	5,070	5,000	✔	9.8	9.9	✗
Fire Station 1 Headquarter	423,160	439,560	✗	42,430	45,210	✗	92.8	117.4	✗
Fire Station 2	93,940	74,520	✔	9,990	9,130	✔	21.7	22.7	✗
Fire Station 3	66,730	63,400	✔	10,090	7,890	✔	21.1	19.5	✔
Fire Station 4	183,480	158,060	✔	15,970	13,250	✔	35.7	36.6	✗
Fire Station 5	31,830	18,230	✔	8,440	4,570	✔	16.9	10.0	✔
Fire Station 6	109,140	82,070	✔	10,920	13,640	✗	23.9	31.7	✗
Fire Station 7	115,120	101,530	✔	14,740	9,540	✔	31.3	25.4	✔
Fire Station 8	84,020	86,370	✗	16,110	14,770	✔	32.9	34.2	✗
Brant Street Lighting	70,030	80,530	✗				2.1	5.9	✗
Lakeshore Road Lighting	18,670	13,440	✔				0.6	1.0	✗
Maria Street Lighting	19,680	19,050	✔				0.6	1.4	✗
Streetlights	5,295,400	4,853,910	✔				158.9	354.3	✗
Traffic Lights	511,220	592,080	✗				15.3	43.2	✗
Tyandaga Park Drive Lighting	00	890	✗				0.0	0.1	✗
Animal Shelter	71,090	70,360	✔	38,260	23,740	✔	74.4	50.0	✔
Forestry Group Building	00	77,960	✗				0.0	5.7	✗
Parking Garage	213,180	205,830	✔				6.4	15.0	✗
Parking Garage EV Chargers	4,360	21,150	✗				0.1	1.5	✗
Roads and Parks Maintenance Headquarter	506,900	434,330	✔	90,310	89,890	✔	185.7	201.4	✗
Roads and Parks Maintenance East Storage	6,070	28,680	✔				0.2	2.1	✗
Roads and Parks Maintenance Northeast Compound	21,140	6,550	✔				0.6	0.5	✔
Roads and Parks Maintenance Salt Domes	910	960	✗				0.0	0.1	✗
Roads and Parks Maintenance West Storage	15,570	21,420	✗				0.5	1.6	✗
Walkers Line Pumping Station	45,540	23,830	✔	00	80	✗	1.4	1.9	✗
Berton Park	00	00	✔				0.0	0.0	✔
Bolus Community Parkette	60	90	✗				0.0	0.0	✗
Brant Street Pier	48,400	48,590	✗				1.5	3.5	✗
Bridgeview Park	10	10	✔				0.0	0.0	✗
Burloak Waterfront Park	00	1,660	✗				0.0	0.1	✗
Central Park Parking Lots	31,020	30,770	✔				0.9	2.2	✗
City View Park Pavilion	56,450	145,290	✗				1.7	10.6	✗
Doug Wright Park	14,670	13,020	✔				0.4	1.0	✗
Emerson Park	00	00	✔				0.0	0.0	✔

Utility and Emissions Comparisons 2018 (CEEMP Baseline) vs 2024

Increase - ✗ Decrease - ✔

Facility / Asset	Electricity (kWh)			Natural Gas (m3)			Emissions (t)		
	2018	2024		2018	2024		2018	2024	
Greenwood Park	5,720	5,210	✔				0.2	0.4	✗
Ireland Park	6,860	12,590	✗				0.2	0.9	✗
Kerns Park	980	1,100	✗				0.0	0.1	✗
LaSalle Park Pavilion	273,960	214,890	✔	29,210	21,830	✔	63.4	56.9	✔
Lowville Park Baseball Diamond	1,110	660	✔				0.0	0.0	✗
Maple Park 2	8,820	19,200	✗				0.3	1.4	✗
Maplehurst Park	480	00	✔				0.0	0.0	✔
Millcroft Park	48,440	36,350	✔				1.5	2.7	✗
Nelson Park East Baseball Diamond	13,740	10,080	✔				0.4	0.7	✗
Nelson Park West Baseball Diamond	25,320	15,630	✔				0.8	1.1	✗
Newport Park	00	00	✔				0.0	0.0	✔
Norton Community Park	81,660	116,290	✗				2.4	8.5	✗
Orchard Park	39,070	45,800	✗				1.2	3.3	✗
Palmer Park	5,440	17,680	✗				0.2	1.3	✗
Roly Bird Park	120	100	✔				0.0	0.0	✗
Sherwood Forest Park West	12,890	13,890	✗				0.4	1.0	✗
Sioux Lookout	2,220	680	✔				0.1	0.0	✔
Spencer Smith Park East 1	44,320	43,150	✔				1.3	3.1	✗
Spencer Smith Park North	4,870	6,080	✗				0.1	0.4	✗
Beachway Pumphouse	2,120	7,720	✗	3,430	790	✔	6.5	2.1	✔
Beachway Pavilion Snack Shack	26,800	25,500	✔	1,480	2,200	✗	3.6	6.0	✗
Central Park Maintenance Building	47,060	38,940	✔				1.4	2.8	✗
Central Park Washroom Building	11,630	9,740	✔				0.3	0.7	✗
City View Park Maintenance Building	20,610	13,280	✔				0.6	1.0	✗
Elgin Park Maintenance Building	24,710	24,990	✗	4,700	3,330	✔	9.6	8.1	✔
Greenwood Cemetery Office & Maintenance Building	9,180	8,810	✔	4,200	3,470	✔	8.2	7.2	✔
Hidden Valley Park Maintenance Building	25,680	26,910	✗				0.8	2.0	✗
Hidden Valley Park Washroom Building	13,360	17,400	✗				0.4	1.3	✗
Ireland Park Concession & Washroom Building	51,750	26,220	✔				1.6	1.9	✗
Ireland Park Maintenance Building	53,490	44,270	✔				1.6	3.2	✗
Lowville Park Old School House	16,880	2,010	✔				0.5	0.1	✔
Lowville Park Pavilion	27,180	26,580	✔				0.8	1.9	✗
Nelson Park Baseball Building	12,550	11,990	✔				0.4	0.9	✗
Nelson Park Braves Building	15,310	66,840	✗				0.5	4.9	✗
Paletta Lakefront Park - Gatehouse	25,460	18,280	✔	3,590	2,340	✔	7.5	5.8	✔
Sherwood Forest Park Maintenance & Washrooms Building	26,100	31,760	✗				0.8	2.3	✗
Tansley Woods Park Maintenance & Washrooms Building	9,080	15,480	✗	1,650	1,370	✔	3.4	3.7	✗
Tyandaga Golf Course Maintenance Building	64,650	43,660	✔				1.9	3.2	✗
Fairview Street Bus Pads and Shelter	00	9,980	✗				0.0	0.7	✗
Teen Tour Way Bus Pads and Shelter	00	370	✗				0.0	0.0	✗
Burlington Transit Bus Terminal	22,510	21,570	✔	2,490	00	✔	5.4	1.6	✔
Burlington Transit Headquarter	401,690	409,770	✗	166,130	70,720	✔	325.7	163.4	✔

Appendix B - Update on actions identified in the CEEMP

	Action	Responsibility	Update
1	Ensure that renovations and retrofits in City facilities align with the Corporate Energy and Sustainable Buildings Policy.	Facility Assets Team	Ongoing
2	Continue to plan and perform Deep Energy Retrofit Studies on existing facility assets.	Supervisor, Energy & Emissions	Ongoing
3	Implement actions in the updated Green Fleet Strategy.	Manager, Fleet Services	Ongoing. Several Hybrids and additional battery handheld equipment have been purchased in 2024 and 2025.
4	Ensure that solar potential is maximized on new facilities and after roof replacements.	Supervisor, Energy & Emissions	Ongoing as part of Deep energy retrofit studies and design of major projects.
5	Provide regular information on energy usage and costs to facility and vehicle operators.	Analyst, Energy & Emissions	Quarterly performance reports are being provided to all applicable operations teams for review.
6	Develop a plan for communicating the City's energy reduction programs and initiatives to all staff.	Energy & Environment Team	The Energy Management Assessment conducted through the City's involvement in the SEM program highlighted several important communication strategies. These strategies will be further developed over the coming year as part of the program.
7	Send Staff with energy management and building operations responsibilities to training courses, conferences and trade shows for learning and information-sharing opportunities.	Operational Staff	Ongoing. Energy and emissions team members will participate in 2025 in a GHG accounting course provided through the Canadian Institute for Energy Training (CIET). Fleet attended EV Autonomy and other EV tradeshows/conferences to stay current in industry.
8	Develop resources to guide facility operators to make better (energy) choices.	Energy & Emissions Team	Regular meetings with operations supervisors have been scheduled to review the performance of building systems and to offer additional support to operations staff. Over the past year, the Energy and Emissions team also developed new guidebooks for both Building Automation Systems.
9	Develop guidelines that alert operators on consumption and provide information reports to operators.	Energy & Emissions Team	Alarm within the submetering system and Building Automation systems are continually implemented as part of construction projects and at the request of operations teams.
10	Consider the impact of energy and emissions when other corporate plans and policies are being proposed in a mandatory section of a report or business case.	All Staff with input from the Energy & Emissions Team	Ongoing

Appendix B - Update on actions identified in the CEEMP

11	Participate in multi-municipality groups, e.g., energy managers, fleet managers.	Applicable Staff	Ongoing
	Action	Responsibility	Update
12	Benchmark Burlington energy use and targets against other similar municipalities.	Energy & Emissions Team	Not Started. The energy and emissions team are currently reviewing the energy management software used to store the City's utility data. Once a new system is in place, this action will be reviewed in more detail.
13	Monitor changes in technology, costs, performance, and availability of alternative lower-carbon fuels, including biodiesel, Compressed Natural Gas, renewable diesel, and hydrogen for heavy-duty vehicles.	Energy & Emissions Team / Fleet Team	Ongoing
14	When purchasing new vehicles and other equipment, consider purchasing 'best in class' options, piloting technology, attending lectures/conferences on new technology and considering life-cycle costs and carbon intensity as per green procurement policy.	Manager, Fleet Services	Ongoing
15	Set annual targets for each building and category of vehicle to meet the overall efficiency targets.	Energy & Emissions Team, Manager, Fleet Services	Not started.
16	Ensure operators have the tools needed to achieve goals.	Operational Staff	Ongoing
17	Reaffirm/update targets as required to reflect progress.	Energy & Emissions Team	Energy and emissions staff continually update the City's working model to forecast target values and progress based on changing assumptions around project implementation, emissions factors, and project costs.
18	Evaluate the need for additional staff to meet the City's energy goals.	Facility Assets Team / Environment & Energy Team	Ongoing
19	Develop energy KPIs to be integrated into the Burlington Leadership Team (now the Executive Leadership Team and Senior Leadership Team) dashboards.	Energy & Emissions Team, Burlington Leadership Team (XLT and SLT)	KPIs have been developed as part of the corporate initiative to set service level KPIs across the corporation.
20	Monitor new sources of funding and incentives for energy efficiency or GHG reduction initiatives.	Energy & Emissions Team	Ongoing

Appendix B - Update on actions identified in the CEEMP

21	Advocate higher levels of government to support the greening of fleets.	Manager, Fleet Services & Corporate Strategic Lead, Government Relations	Ongoing
	Action	Responsibility	Update
22	Track and assess progress on interim targets and short-term initiatives.	Energy & Emissions Team	Provided within the main report document (PWS-27-25)
23	Install sub-meters on major systems in the largest energy-using buildings to provide real-time information to operations staff.	Analyst, Energy & Emissions	Ongoing
24	Investigate daily and seasonal energy use patterns to take advantage of load-shifting opportunities and reduce electricity use during peak times when it is expensive and more carbon-intensive.	Energy & Emissions Team	Ongoing
25	Ensure that data systems for fleets capture relevant data on distance travelled, fuel use, fuel and vehicle type, driver, etc. and that staff know how to extract and analyze data.	Fleet Team	Ongoing.
26	Assess the results of the recent project using telematics of a sub-set of vehicles and determine the need and desirability of increasing the number and duration of vehicles with telemetric capability.	Fleet Team	Complete. All licensed vehicles and equipment have telematics installed.
27	Identify options for reducing equipment duty cycles while maintaining service performance, for example, using an occupancy sensor to adjust ventilation to occupancy.	Fleet Team	Ongoing
28	Accelerate replacement of oldest, least-efficient vehicles.	Fleet Team	Ongoing

SUBJECT: Climate Action Plan Progress Report

TO: Council Information Package (CIP)

FROM: Public Works
Transportation Services

Report Number: PWS-46-25

Wards Affected: All

Date to Committee: N/A

Date to Council: N/A

CIP date: December 12, 2025

Note: at the request of a member of council, this information report can be pulled from the CIP for consideration at a future committee/council meeting.

Executive Summary

Purpose of report:

- The purpose of this report is to provide a progress update on the implementation of the Climate Action Plan, providing a pathway to reduce community-based greenhouse gas emissions to meet the target for Burlington to be net-carbon neutral by 2050.

Key findings:

- Four of the seven actions within the Climate Action Plan are complete, one is partially complete, and two are ongoing.
- In addition to annual progress reports, a commitment was made to review and update the plan's actions every five years. In March 2026, staff will be bringing forward the Burlington Climate Plan: Taking Action to Reduce Community Greenhouse Gas Emissions, which represents a continuation of the 2020 Climate Action Plan with updated actions recommended for implementation.
- In 2025, the City of Burlington received the highest score of an A for climate mitigation and adaptation reporting from the Carbon Disclosure Project.

Implications:

- The City has set a target for the community to be net carbon neutral by 2050. The Climate Action Plan focuses on actions for the buildings and transportation sectors, which account for the largest contributions of community emissions in Burlington.
- While there are no financial implications for this progress report, the City has set a target for the community to be net carbon neutral by 2050 which does have financial implications.
- Implementation of the Climate Action Plan and associated initiatives will take continued investment by the City, its partners and community at large to be successful at our goal to transition to be a low carbon community.

Information Report

Background

On April 23, 2019 City Council declared a [climate emergency](#) and one year later approved the Burlington [Climate Action Plan](#) (CAP). This report provides an annual update on the progress made to date to implement the CAP. The seven program areas identified in the CAP were based on modelling and actions that are needed for Burlington to meet the 2050 target to be a net carbon neutral community. Many of the actions in the plan focused on program development.


The City also has two other climate plans where annual progress reports are presented to Council:

- [Climate Resilient Burlington: A Plan for Adapting to Our Warmer, Wetter and Wilder Weather](#) (2022)
- [Corporate Energy and Emissions Management Plan 2024-2029](#)

In addition to annual progress reports, a commitment was made to review and update the plan's actions every five years. In March 2026, staff will be bringing forward the Burlington Climate Plan: Taking Action to Reduce Community Greenhouse Gas Emissions, which represents a continuation of the 2020 Climate Action Plan with updated actions recommended for implementation.


Status

The Climate Action Plan provides a pathway to meet the Burlington target to become a net carbon neutral community by 2050. The CAP measures identified in the plan are noted below as complete, partially complete, or ongoing. Four of the seven actions within the Climate Action Plan are complete, and three are ongoing.

Program 1: Burlington Low Carbon New Building Guideline		
Action	Status	Comments
Update Sustainable Building and Development Guidelines (SBDGs) Lead: Community Planning (Policy and Community Initiatives)	Complete 	Reviewed and updated in 2021 - financial incentives were not included as a tool to increase uptake of sustainable building measures. The Affordable Rental Housing Community Improvement Plan , adopted in April 2025, includes a Sustainable and Accessible Design Grant for eligible applications that incorporate voluntary sustainable building practices as outlined in the City's SBGDs.


		<p>In 2024, the Bay Area Climate Change Council (BACCC) began working with BurlingtonGreen and Environment Hamilton to review best practices in municipal sustainable building and development standards with funding from The Atmospheric Fund. Planning and Environment staff from the City of Burlington participated in several stakeholder meetings on the topic. BACCC published a Summary Report and Recommendations on Green Development Standards in 2025.</p> <p>Bill 17, <i>Protect Ontario by Building Faster and Smarter Act</i>, received Royal Assent in June 2025. This Bill impacts how all Ontario municipalities approach mandatory low carbon requirements in new development.</p>
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Program 2: Burlington Deep Energy Retrofit Program


Action	Status	Comments
<p>Assess options, collaborate with stakeholders and implement a deep energy retrofit program</p> <p>Lead: Transportation Services (Emergency Management and Environmental Sustainability)</p>	<p>Complete</p> 	<p>The Better Homes Burlington (BHB) pilot program was launched in 2023 with zero-percent interest loans and a concierge program for homeowners. The pilot was extended into 2024, and concluded in 2025 with 17 loans issued and 223 residents assisted. The Better Homes Burlington Program Coordinator contract position ended in mid-2025. The concierge service continues at a reduced capacity through absorption into an existing staff position.</p> <p>The BHB website promoted a variety of financial incentive programs including the Energy Affordability Program, Home Winterproofing Program, Canada Greener Homes Loan and the Home Renovations Savings Program. The BHB website additionally promoted educational resources for homeowners, including the MyHEAT Thermal Map which allows Burlington residents to view a heat loss map of their home until February 28, 2026. The BHB website continues to be updated as programs change.</p>

Program 3: Renewable Energy Cooperative

Action	Status	Comments
<p>Support renewable energy through a cooperative in partnership with local</p>	<p>Ongoing</p>	<p>As previously reported, renewable energy cooperatives are usually community led. However, the City is progressing on initiatives to support residential renewable energy measures.</p>


<p>stakeholders with financing options</p> <p>Lead: Transportation Services (Emergency Management and Environmental Sustainability)</p>		<p>Staff continue to make updates to the City’s Home Solar webpage that was launched in 2024 to guide residents on steps to take to consider adopting renewable energy. The Burlington solar map continues to help homeowners assess the feasibility of implementing solar panels.</p> <p>In 2024, City Council approved a pilot program to incentivize the installation of solar panels on homes through a grant to cover the cost of building permits. A total of 22 solar building permits were approved through this program in 2024 which was not renewed in 2025.</p>
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Program 4: Integrated Mobility Plan


Action	Status	Comments
<p>Develop an Integrated Mobility Plan (IMP) that support future mobility with an emphasis on people movement</p> <p>Lead: Transportation Services (Integrated Mobility)</p>	<p>Complete</p> 	<p>City Council approved the City’s first Integrated Mobility Plan in 2023, a community-driven action plan that aligns its transportation investments over the next 30 years with its community goals.</p> <p>Construction began on the City’s second protected bike lanes, on Prospect Street, in 2025 and will conclude in 2026. Also in 2025, the City launched a two-year pilot e-scooter rental program on Centennial Trail between Brant Street and Burloak Drive providing an alternative mode of transportation with connections to public transit.</p> <p>The City continues to invest in transit operations, including free Burlington Transit fares for adults 65 years and older, and children 12 and under. In 2025, Burlington Transit piloted free transit for youth 13-19 in July and August. Starting Sept. 1, 2025, youth riders using a PRESTO card on Burlington Transit before 6 p.m. on weekdays pay for a maximum of 20 rides a month. After that, every ride is free. Youth travel on weekday evenings after 6 p.m. and weekends continue to be free. Subsidized passes are also available for low-income riders.</p>

Program 5: Electric Mobility and Equipment


Action	Status	Comments
<p>Establish a technical working group with stakeholders to support infrastructure investments,</p>	<p>Complete</p>	<p>A community based Electric Mobility Strategy was completed in partnership with BurlingtonGreen and presented to City Council in 2022. Community engagement was undertaken to support the</p>

<p>engagement and municipal policies</p> <p>Lead: Transportation Services (Emergency Management and Environmental Sustainability)</p>		<p>development of the strategy. Implementation of the Electric Mobility Strategy is ongoing.</p> <p>The City offers charging stations on City property including downtown parking lots and at recreational facilities. At the time of this report, the City offers a total of 49 charging stations (94 changing heads) across the city, including two level three fast chargers installed in the downtown core.</p> <p>City staff continue to work in partnership with BurlingtonGreen Environmental Association to engage the community on the benefits of electric mobility.</p> <p>As noted above, the City launched the Centennial Trail E-Scooter Pilot in July 2025. Through this two-year pilot, residents can rent a SCOOTY e-scooter and ride along the Centennial Trail between Brant Street, the Elgin Promenade and Burloak Drive.</p>
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Program 6: Waste Reduction

Action	Status	Comments
<p>The City will support Halton Region to engage the community to reduce and divert waste</p>	<p>Ongoing</p> 	<p>Council approved the City’s updated Zero Waste Policy and guide for City operations in 2024 with related blog posts published on TakeActionBurlington.ca. Council approved a fee for services arrangement with BurlingtonGreen who deliver a number of programs to engage the community on waste reduction, community clean-ups, and E-waste drop-offs.</p>

Program 7: Industry Innovation

Action	Status	Comments
<p>Support organizations that work with local businesses to improve energy efficiency in their operations</p>	<p>Ongoing</p> 	<p>City staff collaborate through the Bay Area Climate Change Council (BACCC) with the City of Hamilton and Mohawk College Centre for Climate Change Management to engage local businesses on low carbon and energy efficient solutions.</p> <p>Burlington Economic Development and Tourism also sit on the Burlington Climate Action Stakeholder Team to engage local businesses on low carbon and energy efficient solutions.</p>

The City of Burlington submits annual reporting through the [Carbon Disclosure Project \(CDP\)](#) to meet requirements for the mitigation of greenhouse gas emissions and climate adaptation of the [Global Covenant of Mayors \(GCoM\) for Climate and Energy](#) program. In

2025, the City of Burlington received the highest score of an A for climate mitigation and adaptation reporting.

Key Dates & Milestones

- On Apr. 23, 2019, City Council declared a [climate emergency](#).
 - On Dec. 16, 2019, the draft Climate Action Plan was tabled for public review, and the Mayor signed the commitment letter for the City of Burlington to join the Global Covenant of Mayors for Climate and Energy ([CW-20-19](#)).
 - On Apr. 20, 2020, City Council approved the [Climate Action Plan](#).
 - Environment staff submitted annual updates on the Climate Action Plan ([EICS-07-21](#), [EICS-11-22](#), [EICS-10-23](#), [CIP July 5, 2024](#), PWS-46-25)
 - March 2026 – Burlington Climate Plan: Taking Action to Reduce Community Greenhouse Gas Emissions to City Council for approval
-

Implications

Financial Implications

While there are no financial implications for this progress report, the City has set a target for the community to be net carbon neutral by 2050 which does have financial implications. The Climate Action Plan focuses on actions for the buildings and transportation sectors, which account for the largest contributions of community emissions. While the ‘business as usual’ option was analyzed in the Climate Action Plan, it does not align with the City’s commitment to advancing climate action. The Climate Action Plan supports three key strategic directions of the City’s Strategic Plan, [Vision 2040](#), and two focus areas of Council’s workplan, [Vision to Focus 2022-2026](#).

Climate Implications

Emissions have been trending up since COVID as the economy increasingly returns to business as usual and commuting has increased as people return to the office. Approximately half a million tonnes need to be reduced between now and 2030 to work towards the overall target for 2050. Climate data for Burlington is provided in Appendix A.

Engagement Implications

Meeting the community target for Burlington to be net carbon neutral by 2050 requires commitment and action from all levels of government, non-government organizations, businesses, community groups and individuals. Implementation of the Climate Action Plan and associated initiatives will take continued investment by the City, its partners and community at large to be successful at our transition to be a low carbon community.

The Burlington Climate Action Stakeholder Team (BCAST) is a group of stakeholders from across the community, who provide guidance and feedback on the implementation of the Climate Action Plan. The membership list is provided in Appendix B.

References

- [Climate Emergency Declaration](#) (2019)
 - [Climate Action Plan](#) (2020)
 - [Climate Resilient Burlington: A Plan for Adapting to Our Warmer, Wetter and Wilder Weather](#) (2022)
 - [Corporate Energy and Emissions Management Plan 2024-2029](#)
 - [Electric Mobility Strategy](#) (2022)
 - [Integrated Mobility Plan](#) (2023)
 - [Sustainable Building and Development Guidelines](#) (2021)
 - [Vision to Focus 2022-2026](#)
 - [Vision 2040](#) (updated 2021)
-

Strategic Alignment

(Select all that apply)

- Designing and delivering complete communities
 - Providing the best services and experiences
 - Protecting and improving the natural environment and taking action on climate change
 - Driving organizational performance
-

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Appendices:

- A. Burlington Climate Data Summary
- B. Burlington Climate Action Stakeholder Team Members

Report Approval:

All reports are reviewed and approved by the Commissioner, Head of Corporate Affairs, Chief Financial Officer, and Commissioner of Legal and Legislative Services/City Solicitor.

Appendix A: Burlington Climate Data Summary

The community emissions inventory is updated annually to meet reporting requirements, such as the Carbon Disclosure Project, and is shared publicly and presented to Council through annual updates.

The City has set a target for the community to be net carbon neutral by 2050. Figure 1 shows the City of Burlington’s reported community emissions by year. Emissions have increased slightly since the release of the Climate Action Plan in 2020. There was a sharp decrease in emissions in 2020 as a result of the COVID-19 pandemic, and an increase thereafter as the economy returned to business as usual and commuting increased. Several thousand tonnes of emissions need to be reduced between 2025 and 2031 to work towards the overall target for 2050.

Figure 1: Community Greenhouse Gas Emissions by Year Showing 2050 Target

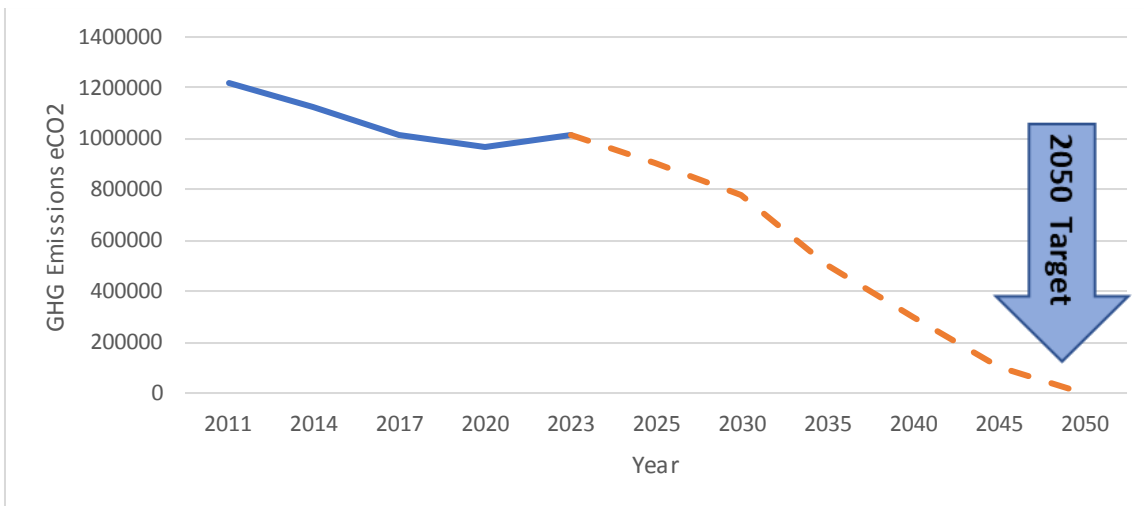


Figure 2 shows annual community emissions broken down by year and by source (natural gas, electricity and transportation). Emissions from natural gas consumption have fluctuated over the past five years but are currently below 2020 levels. Natural gas emissions peaked in 2015 at just under 600,000 equivalent tonnes of carbon dioxide (eCO₂) compared to 2024 at approximately 460,000 tonnes. Consumption of natural gas is weather dependent but can be decreased by energy efficiency measures and switching to electric air source heat pumps, among other actions.

Transportation emissions have been increasing since 2020 as business-as-usual resumes with commuting, however, emissions are still lower than the peak in 2019. Electricity emissions have increased over the last five years, almost doubling between 2023 and 2024. Consumption in these years remained relatively stable, so the increase in emissions can be attributed to an increased reliance on natural gas fired peaking stations as a source for electricity as nuclear plants are upgraded in the Province.

Figure 2: Annual Emissions by Source (eCO₂)

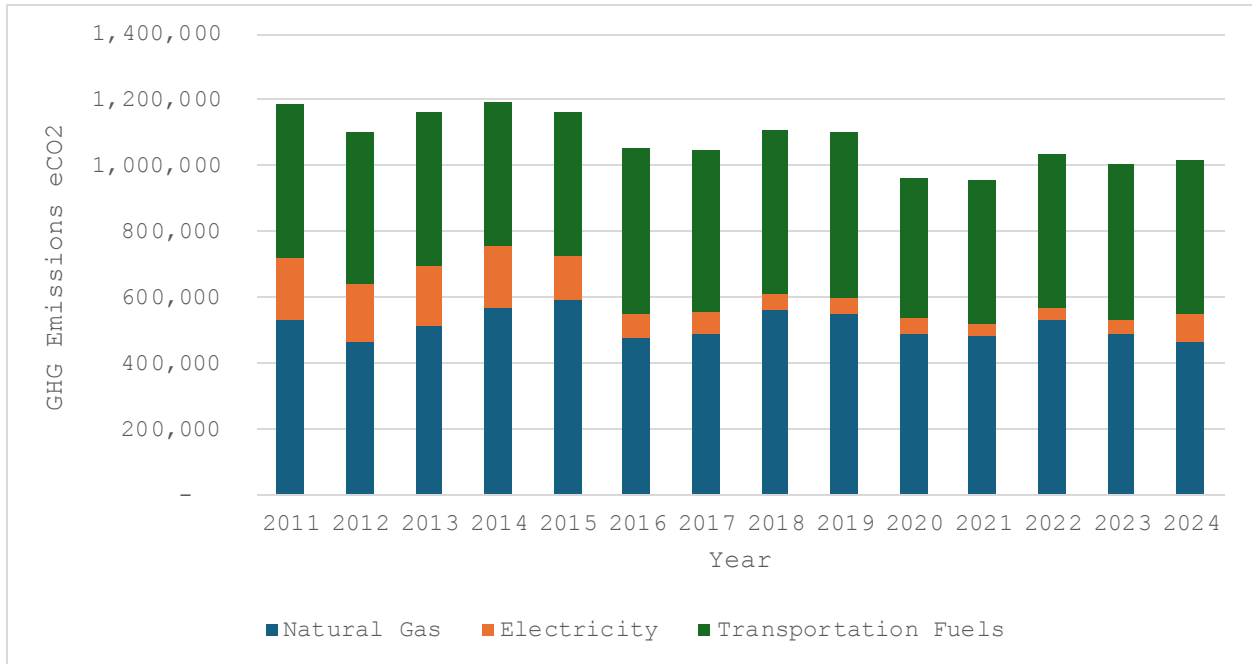


Figure 3 shows a breakdown of 2024 community emissions by source (transportation, electricity and natural gas) as a percentage. The percentage breakdown has changed in recent years, as emissions from electricity have doubled from four percent to eight percent. As illustrated, the consumption of natural gas and transportation fuels (gasoline and diesel) remains the main source of emissions in the community.

Figure 3: Community Emissions by Source (Percentage)

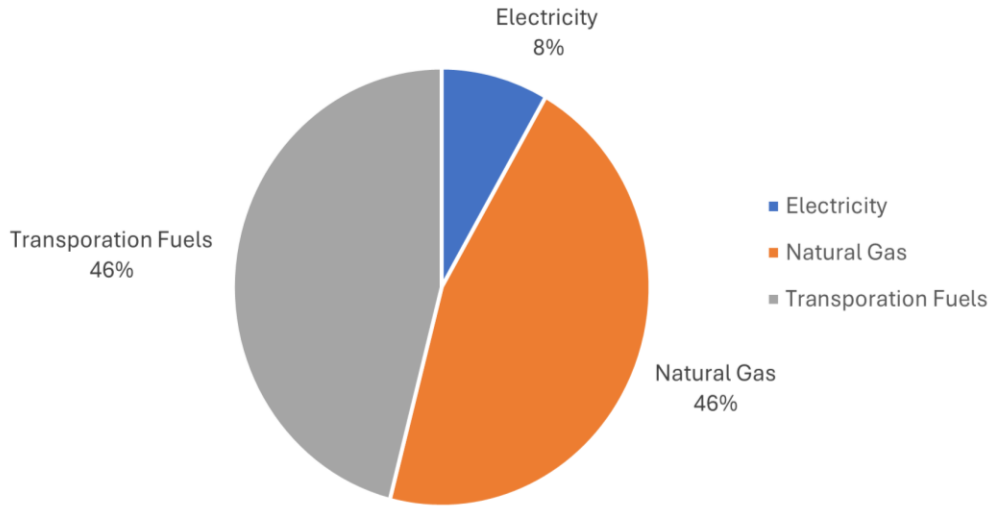


Figure 4 shows annual community emissions by sector (residential, commercial and institutional, industrial, and transportation). This chart shows the impact of phasing out coal fired electricity generating stations in Ontario between 2000 and 2011. Since 2011, there has been a steady reduction in emissions with some exceptions of years such as 2018 and 2019 where emissions increased due to behavioral, economic, or environmental drivers.

Figure 4: Annual Community Emissions by Sector (eCO₂)

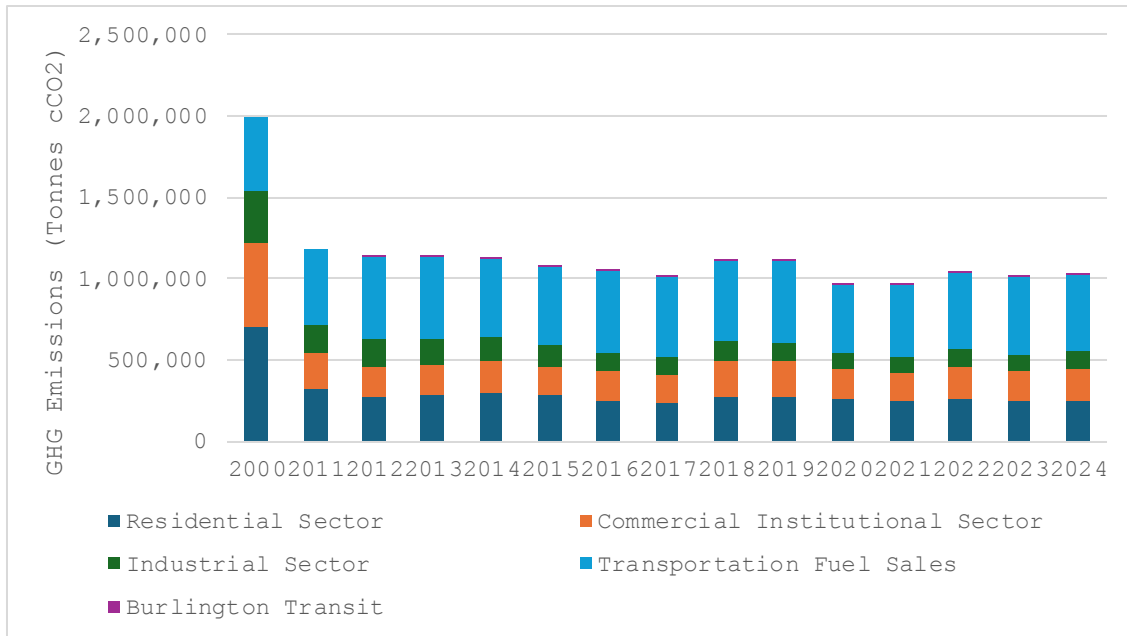
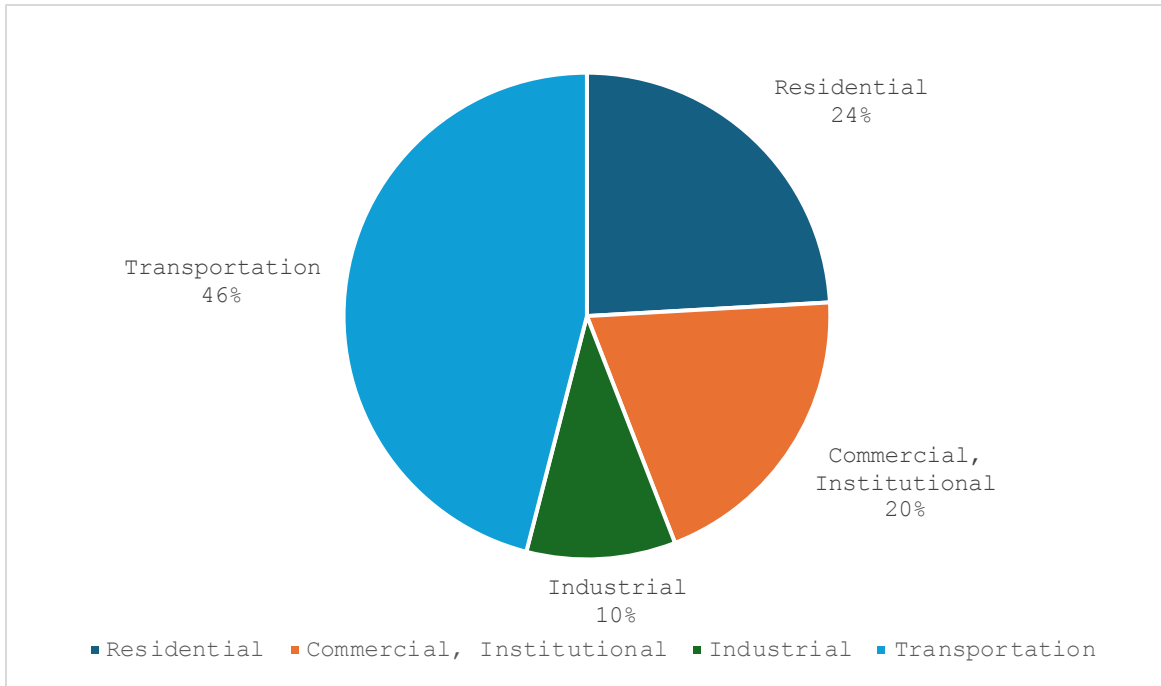


Figure 5 shows a breakdown of 2024 community emissions by sector (transportation, residential, commercial and institutional, and industrial) as a percentage. The proportion of emissions has remained relatively constant between sectors over the past five years.

Figure 5: Community Emissions by Sector (Percentage)



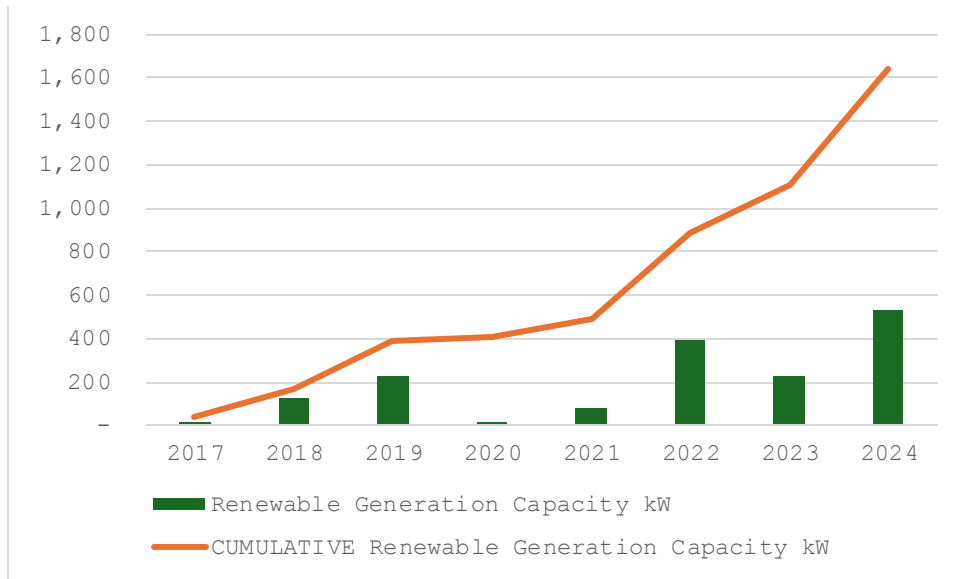
The following chart summarizes distributed energy generation installed in the City based on number and generating capacity in 2024. With the exception of 290 kilowatts generated through four combined heat and power systems, there is just over 9,000 kilowatts installed capacity of renewable energy, the majority being solar.

Figure 6: Installed Distributed Energy Capacity

		Total Capacity (kW)	Total Connected
CHP	Natural Gas	290.00	4
FIT / MicroFIT	Solar Rooftop	7,560.28	224
Total Connected without Net Metering		7,850.28	228
Net Metering	Wind	3.60	1
Net Metering	Solar	1,635.51	112
Total Connected with Net Metering		1,639.11	113
Total Connected Distributed Generation Projects		9,489.39	341

The graph below illustrates net metered solar installations from 2017 to 2024. The graph does not include solar installed under the provincial Feed-in Tariff (FIT) programs. Net metering allows customers to send electricity generated from renewable energy to Burlington Hydro’s distribution system for a credit towards electricity costs that can be carried over to the next monthly bill for up to 12 months. There are 105 net metered solar installations each less than 10 kilowatts in capacity and 8 net metered installations which are each greater than 10 kilowatts.

Figure 7: Burlington Net Metered Solar Annual and Cumulative Installations



Appendix B: Burlington Climate Action Stakeholder Team Members

Meeting the target to be a net carbon neutral community by 2050 will require support from and collaboration with many different local stakeholder organizations. The following organizations and individuals actively support the implementation of the Burlington Climate Plan by participating on the Burlington Climate Action Stakeholder Team. The list below consists of active members in 2025:

Andrew Pride, Andrew Pride Consulting	A facilitator, strategic advisor and consultant expert in issues related to energy and climate programs, regulations, and policy. Chair of the National Model Code Committee on Climate Mitigation and also a Burlington resident.
Bay Area Climate Change Council	The Bay Area Climate Change Council is a collective of community stakeholders located in the cities of Hamilton and Burlington collaborating to take action on climate change. The council is supported by the Cities of Hamilton and Burlington and the Centre for Climate Change Management at Mohawk College.
BOMA Toronto	BOMA Toronto is a membership-based organization for the commercial real estate industry, advocating for change including taking action on the environment and climate change in building operations.
Burlington Economic Development and Tourism – TechPlace	TechPlace is an initiative of Burlington Economic Development and Tourism, an agency of the City of Burlington that delivers economic development services on behalf of the City of Burlington. TechPlace is an innovation hub tasked with growing local talent, supporting existing businesses, and nurturing the start-up and growth of new companies.
BurlingtonGreen	BurlingtonGreen is a community-driven, non-partisan, registered charity established in 2007. They collaborate with all sectors to advance their mission to empower the Burlington community to protect and care for the environment through awareness, advocacy and action initiatives.
Burlington Hydro and Burlington Electricity Services Inc.	Burlington Hydro is a local utility company responsible for distributing electricity to residential and commercial customers in the City of Burlington, and bills for water services on behalf of Halton Region. Burlington Electricity Services Inc. primarily focuses on electric vehicle charging infrastructure as well as providing other energy-related services like standby power and suite metering. Burlington Hydro Inc. and Burlington Electricity Services Inc are

	affiliate companies owned by Burlington Enterprises Corporation.
Burlington Sustainable Development Advisory Committee	Burlington Sustainable Development Advisory Committee is a City Council-appointed advisory committee comprised of resident volunteers who advise and assist City Council on matters related to sustainable development, responsible resource use, and conservation practices.
Centre for Climate Change Management at Mohawk College	The Centre for Climate Change Management (CCCM) at Mohawk College is an applied research institute focused on decarbonization solutions. They work with industry, government, and communities to develop and implement climate change solutions.
Cornerstone Realtors Association	Cornerstone Realtors Association is an association of realtors that represents members across Mississauga, Burlington, Hamilton, Waterloo Region, Niagara North, Haldimand County, and Norfolk County.
Enbridge Gas	Enbridge Gas is a natural gas storage, transmission and distribution company that delivers natural gas to homes and businesses. Enbridge also has a growing portfolio in renewable energy.
Halton Region	Halton Region is the upper-tier municipality for the cities of Burlington, Oakville, Milton and Halton Hills. The Region provides essential services including public health, waste management, wastewater treatment, and social services support.
McMaster University – Department of Engineering and McMaster Institute for Energy Studies	The McMaster Institute for Energy Studies (MIES) focuses on developing sustainable energy practices and technologies in various areas of energy including energy extraction, transformation, generation, transportation, end-use, policy and economics.
West End Homebuilders' Association	The West End Home Builders' Association (WEHBA) advocates the interests of the local residential construction industry, including land developers, home builders, renovators and new home buyers. They work to represent these interests at all levels of government and advocate for consumer choice, affordability, and sufficient housing supply.



DATE: December 9, 2025

MEMORANDUM TO: Heads of Council

SUBJECT: Emergency Management Modernization Act Achieves Royal Assent

Dear Heads of Council:

I am pleased to let you know that on December 3rd, 2025, the Government of Ontario's *Emergency Management Modernization Act, 2025*, which amends the *Emergency Management and Civil Protection Act* (EMCPA) received Royal Assent.

The EMCPA is Ontario's framework for managing emergencies and defines the authority and responsibilities of the province, municipalities and specific individuals in emergency management.

From ice storms to flooding and wildland fire, the risks facing communities have grown in scale and impact. That's why under the leadership of Premier Ford, Ontario has urgently modernized its legislation to reflect the rapidly changing landscape of emergencies.

The amendments we have made enable a more effective, coordinated and comprehensive approach to emergency management and ensures response plans are tailored to local needs. Key changes now include:

- Clarifying the role of the Ministry of Emergency Preparedness and Response as the provincial lead and one-window contact for coordinating emergency management activities.
- Outlining Ontario Corps as a key provincial emergency resource and capability that can be deployed to supplement local resources to support municipalities, when requested. (An emergency declaration is not required to request provincial support.)
- Strengthening Ontario's commitment to facilitating coordination among municipalities by implementing the joint emergency programs and plans for two or more municipalities.

The legislation will be implemented in phases, with future regulations to support it. Future work will enhance municipal emergency management by providing flexibility for programs based on local needs and capacity. Upcoming regulations will also clarify the process for municipal emergency declarations under the Act to ensure accountability.

Ongoing dialogue and collaboration with municipalities and emergency management partners will be key as the ministry continues engagement to inform future work related to these amendments.

On a personal note, it was a pleasure to meet with many of you this summer, including at the Association of Municipalities of Ontario (AMO) conference to discuss Ontario's emergency management modernization. The feedback we received has been instrumental in shaping these legislative amendments.

Thank you for your continued partnership and dedication to protect Ontario. I hope to see you at the Rural Ontario Municipal Association Conference in January. Your commitment to emergency management makes a difference, and I look forward to moving this important work forward with you.

Sincerely,

A handwritten signature in black ink, appearing to read 'Jill Dunlop', with a long horizontal flourish extending to the right.

The Honourable Jill Dunlop
Minister of Emergency Preparedness and Response

cc: Rob Flack, Minister of Municipal Affairs and Housing
Robin Jones, President, Association of Municipalities of Ontario

Solicitor General

Office of the Solicitor General

25 Grosvenor Street, 18th Floor
Toronto ON M7A 1Y6
Tel: 416 326-5000
Toll Free: 1 866 517-0571
Minister.SOLGEN@ontario.ca

Solliciteur général

Bureau du solliciteur général

25, rue Grosvenor, 18^e étage
Toronto ON M7A 1Y6
Tél. : 416 326-5000
Sans frais : 1 866 517-0571
Minister.SOLGEN@ontario.ca



132-2025-4811

By email

December 5, 2025

Dear Heads of Council and Chief Administrative Officers of OPP-Policed Municipalities:

Further to my letter on September 26, 2025, I am pleased to confirm the release of the 2026 Ontario Provincial Police (OPP) annual billing statements. These billing statements include confirmation of policing costs before and after the implementation of the 11 per cent cap on OPP policing costs for 2026.

The cap was introduced to provide municipalities with greater predictability and stability for the 2026 billing year, ensuring costs do not rise by more than 11 per cent between 2025 and 2026, excluding any service enhancements. This measure reflects the province's commitment to responsive and responsible cost management, particularly in the context of the cost pressures identified for the upcoming year. Without provincial intervention costs for OPP-policed municipalities would be significantly higher in 2026.

In determining the methodology for the cap on OPP policing costs for the 2026 billing year, a number of items were considered, including the Ontario Provincial Police Association salary increases and managing year-over-year cost variability. In addition, factors relevant to all municipalities across the province were considered, such as the rate of inflation, typical salary increase trends, and municipal fiscal capacity including grants.

Any questions related to specific OPP billing statements or operational estimates can be directed to the Crime Prevention and Community Support Bureau at opp.municipalpolicing@opp.ca.

In addition, any questions related to policy changes and the approach to OPP cost recovery can be directed to my team at the Strategic Policy Division, Ministry of the Solicitor General at solgeninput@ontario.ca.

Thank you for your ongoing partnership in protecting Ontario and keeping our communities safe.

Sincerely,

A handwritten signature in blue ink, appearing to read "Michael S. Kerzner".

The Honourable Michael S. Kerzner
Solicitor General

- c. Mario Di Tommaso, O.O.M.
Deputy Solicitor General, Community Safety
Ministry of the Solicitor General

Thomas Carrique, C.O.M.
Commissioner, Ontario Provincial Police

December 9, 2025

The Honourable Todd J. McCarthy
Minister of Environment, Conservation and Parks
CollegePark, 5th Floor
777 Bay Street
Toronto, ON M7A 2J3

Dear Honourable Minister McCarthy,

Please be advised that the following resolution was passed by the Council of the Town of Ingersoll at its meeting held on December 8, 2025:

**Moved by Councillor Bowman
Seconded by Councillor Hutson**

THAT the Council of the Corporation of the Town of Ingersoll receives the correspondence from the Upper Thames River Conservation Authority regarding Bill 68 as information;

AND WHEREAS the Conservation Authorities Act (1946) enables municipalities to establish local conservation authorities, and when municipalities choose to form such authorities, they assume responsibility for governance and funding through the appointment of a Board of Directors and the provision of an annual levy to cover expenses;

AND WHEREAS the Town of Ingersoll established the Upper Thames River Conservation Authority with other consenting municipalities within the watershed. (initially formed in 1947)

AND WHEREAS local municipalities currently provide approximately 35% of total conservation authority funding, while the Province of Ontario provides approximately 2% (2026 budget);

AND WHEREAS municipalities have governed and invested local rate payer funds in their respective conservation authorities for decades, tailoring programs and services to local watershed needs, maintaining accountable service standards, and ensuring fair and predictable costs for ratepayers;

AND WHEREAS conservation authorities collectively own and manage thousands of acres of land. Many of these properties were entrusted to the

UTRCA for long-term protection, stewardship, and the public good, with the expectation that such lands would be cared for by locally governed conservation authorities;

AND WHEREAS Bill 68 (Schedule 3) proposes the creation of the Ontario Provincial Conservation Agency, a Crown corporation that would assume governance responsibilities and consolidate Ontario's 36 conservation authorities into seven regional authorities, with municipal cost apportionment yet to be defined;

AND WHEREAS the Province already possesses the authority to establish overarching legislation, regulations, and standards through the Conservation Authorities Act and the Ministry of the Environment, Conservation and Parks;

NOW THEREFORE BE IT RESOLVED THAT the Council of Town of Ingersoll calls on the Government of Ontario to maintain local, independent, municipally governed, watershed-based conservation authorities to ensure strong local representation in decisions related to municipal levies, community-focused service delivery, and the protection and management of conservation lands;

AND FURTHER THAT while the Town of Ingersoll supports provincial goals towards consistent permit approval processes, shared services, and digital modernization. It does not support it through imposing a new top-down agency structure creating unnecessary cost, red tape, and bureaucracy, undermining efficiency and responsiveness to local community needs;

AND FURTHER THAT the Town of Ingersoll supports efforts to balance expertise, capacity, and program delivery across the province, and requests that the Province work collaboratively with municipalities and local conservation authorities;

AND FURTHER THAT the Province respect the roles that Municipalities and Conservation Authorities play in conservation and governance;

AND FURTHER THAT a copy of this resolution be sent to:

- The Ontario Minister of Environment, Conservation, and Parks;
- local MPPs;
- Association of Municipalities of Ontario;
- Rural Ontario Municipal Association;
- area Indigenous communities;
- all municipalities;

- Conservation Authorities; and
- Conservation Ontario.

Kind regards,

Julie Clayton

Julie Clayton, Deputy Clerk

julie.clayton@ingersoll.ca

cc: Ernie Hardeman, Member of Provincial Parliament for Oxford
Association of Municipalities of Ontario (AMO)
Rural Ontario Municipal Association (ROMA)
Area Indigenous Communities
All municipalities
Conservation Authorities
Conservation Ontario



The Corporation of the Township of Minden Hills
Resolutions
Regular Council - 29 May 2025

Page 1 of 2
Item

Date: May 29, 2025

#: 2025- 213

Moved by: Bob Lissner

Seconded by: Maury McKeown

That Council receives correspondence item 11.2 from the Town of Mattawa regarding Strong Mayor Powers as information; and

That Council supports the Town of Mattawa resolution 25-95 and also states the following:

WHEREAS the Government of Ontario announced an expansion of strong mayor powers to an additional 169 municipalities that took effect May 1, 2025;

AND WHEREAS the Corporation of the Township of Minden Hills was included in the additional 169 municipalities that gained such powers;

AND WHEREAS these powers allow mayors to unilaterally override council decisions, appoint senior municipal staff, and set budgets without majority council approval, undermining the principles of democratic governance;

AND WHEREAS municipal governance functions best through a collaborative decision-making process where elected councils, representing the collective voice of their communities, work alongside experienced municipal staff and the proposed powers has raised significant concerns regarding the centralization of power, erosion of local democracy, reduced accountability and the potential for the abuse of power;

AND WHEREAS there is no evidence to suggest that strong mayor powers have increased housing starts, contrary to the provincial government's stated justification for their implementation;

AND WHEREAS the Association of Municipal Managers, Clerks and Treasurers of Ontario (AMCTO) has raised concerns that strong mayor powers blur the lines between political leadership and administration expertise, threatening the neutrality of municipal public service;

AND WHEREAS the Corporation of the Township of Minden Hills has a long history of collaborative, transparent and accountable local governance built upon a foundation of Council debated and shared decision-making;

AND WHEREAS a growing number of municipalities and elected officials across Ontario are questioning the appropriateness of the strong mayor system and are calling for its reconsideration or appeal.

THEREFORE BE IT RESOLVED THAT the Council of the Corporation of the Township of Minden Hills opposes the expansion of strong mayor powers and formally request that the Premier of Ontario and the Minister of Municipal Affairs and Housing immediately remove the Township of Minden Hills from the list of municipalities that was granted strong mayor powers under the designated legislation.

AND FURTHER THAT a copy of this resolution be sent to the Premier of Ontario, the Minister of Municipal Affairs and Housing, the Association of Municipalities of Ontario (AMO) and all Ontario municipalities.

Carried

Defeated

Recorded Vote

Recorded Vote:

	For	Against	Absent
Mayor Bob Carter		✓	
Deputy Mayor Lisa Schell	✓		
Councillor Tammy McKelvey	✓		
Councillor Ivan Ingram	✓		
Councillor Shirley Johannessen	✓		
Councillor Pam Sayne	✓		
Councillor Bob Sisson	✓		

Mayor Bob Carter

Subject: Motion - Rideau Valley Conservation Authority (RVCA)

Date: Thursday, December 11, 2025 8:53:07 AM

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless

you recognize the sender and know the content is safe.

Good afternoon,

The following motion was passed at the Council meeting held on Tuesday, December 9, 2025 -

Rideau Valley Conservation Authority (RVCA) -

Motion #25-120

WHEREAS the Conservation Authorities Act (1946) enables municipalities to establish local conservation authorities, and when municipalities choose to form such authorities, they assume responsibility for governance and funding through the appointment of a Board of Directors and the provision of an annual levy;

AND WHEREAS local municipalities established the Rideau Valley Conservation Authority in 1966, and currently provide approximately 50% of total conservation authority funding, while the Province of Ontario provides approximately 3%;

AND WHEREAS municipalities have governed their respective conservation authorities for decades, tailoring programs and services to local watershed needs, maintaining accountable services standards, and ensuring fair and predictable costs for ratepayers;

AND WHEREAS Bill 68 (Schedule 3) and ERO posting 025-1257 proposes to consolidate Ontario's 36 conservation authorities into seven regional authorities and create the Ontario Provincial Conservation Agency, a Crown agency that would assume oversight over conservation authorities and have the ability to levy authorities to cover its costs;

AND WHEREAS the Province already possesses the authority to establish overarching legislation, regulations, standards and policies across all conservation authorities through the Conservation Authorities Act and the Ministry of Environment, Conservation

and Parks.

NOW THEREFORE BE IT RESOLVED THAT the Council of the Town of Perth calls on the Government of Ontario to maintain local, independent, municipally governed, watershed-based conservation authorities to ensure strong local representation in decisions related to municipal levies, community-focused service delivery, and the protection and management of conservation lands;

AND FURTHER THAT while the Council of the Town of Perth supports provincial goals for consistent permit approval processes, shared services and digital modernization, imposing a new top-down agency structure without strong local accountability and governance risks creating unnecessary cost, red tape, and bureaucracy, thereby undermining efficiency and responsiveness to local community needs;

AND FURTHER THAT the Council of the Town of Perth supports efforts to balance expertise, capacity and program delivery across the province, and requests that the province work collaboratively with municipalities and local conservation authorities to determine the most effective level of strategic consolidation to achieve both provincial and local objectives;

AND FURTHER THAT a copy of this resolution be sent to the Ontario Minister of Environment, Conservation and Parks, to the local MP(s) and MPP(s), the Association of Municipalities of Ontario, the Rural Ontario Municipal Association, the local conservation authority(s), and all municipalities in Ontario.

Tracy Bowes

Deputy Clerk

deputyclerk@perth.ca

613-267-3311 ext. 2249

80 Gore Street East, Perth, ON K7H 1H9

PERT H.ca



RESOLUTION NO. 2025- 333

DECEMBER 10, 2025

Moved by: Brad Kneller

Seconded by: Bishop

WHEREAS staff submitted an application for Invest Ready–Certified Site Designation, which was denied due to the absence of water, wastewater, and natural gas infrastructure;

AND WHEREAS staff subsequently met with representatives of the associated grant funding program, who advised that additional funding opportunities for rural communities would be forthcoming;

AND WHEREAS the Site Readiness Program for Industrial Properties has since been launched, with eligibility requirements stipulating that any missing infrastructure must be in place and serviceable within two years of acceptance into the grant funding program;

AND WHEREAS it is not financially feasible nor in the best interest of our ratepayers to install full municipal water, wastewater, and natural gas services, as the associated capital and operating costs would impose an undue financial burden on the Municipality’s ratepayers;

AND WHEREAS alternative servicing solutions commonly used in rural and northern Ontario—such as properly designed and maintained septic systems for wastewater, drilled wells for drinking water, and propane or hydro for heat—are proven, reliable, and effective forms of infrastructure that can safely and efficiently support industrial and commercial development;

NOW THEREFORE BE IT RESOLVED THAT the Council of the Municipality of Magnetawan urges the Province of Ontario to revise its grant funding criteria to recognize and accept these alternative servicing methods as eligible infrastructure, and to ensure that rural and northern municipalities lacking municipal gas, water, and wastewater systems are not excluded from support;

AND FURTHER THAT this resolution be circulated to Premier Doug Ford; the Honourable Peter Bethlenfalvy, Minister of Finance; the Honourable Victor Fedeli, Minister of Economic Development, Job Creation and Trade; the Honourable Graydon Smith, MPP for Parry Sound–Muskoka; the Honourable Scott Aitchison, MP for Parry Sound–Muskoka; FONOM; AMO; NOMA; and all Ontario municipalities.

Carried Defeated Deferred

Sam Dunnett
Sam Dunnett, Mayor

Recorded Vote Called by: _____

Recorded Vote

Member of Council	Yea	Nay	Absent
Bishop, Bill			
Hetherington, John			
Hind, Jon			
Kneller, Brad			
Mayor: Dunnett, Sam			



December 5, 2025

Send via email

See Distribution List on Page 4

Re: Provincial Decision on Automated Speed Enforcement

On November 25, 2025, the County of Brant Council directed staff to prepare a letter in alignment with the City of Brampton's Council Resolution C230-2025 outlining the County's concerns with the provincial decision to ban ASE. The original text was amended to align with the County of Brant's program and experiences and to reflect that the ban has been approved.

Whereas on May 30, 2017, the Province of Ontario passed the *Safer School Zones Act, 2017* (Bill 65), amending the *Highway Traffic Act* (HTA) to permit municipalities to adopt Automated Speed Enforcement (ASE) technology on roads with speed limits under 80 km/h in school and community safety zones; and

Whereas enabling regulations came into effect on December 1, 2019, granting municipalities the authority to implement ASE and other tools to enhance safety in these areas and since this time municipalities across Ontario have adopted these programs; and

Whereas the Province's ASE legislative framework, together with provincial encouragement in 2019, has led municipalities such as the County of Brant to implement ASE technology to improve safety, reduce speeding, and prevent serious collisions and fatalities; and

Whereas the Provincial government, through the Ministry of Transportation, is responsible for the legislation, regulations and program standards governing municipal ASE programs; and

Whereas some municipalities have implemented ASE inconsistently and in contrast to recommended guidelines, the County of Brant is part of the vast majority of municipalities who have implemented best practices endorsed by the Ministry of Transportation and the Ontario Traffic Council - including speed thresholds - that prioritize public safety, resulting in safer roads; and

Whereas the County of Brant proactively developed a Road Safety Reserve Fund to ensure any revenue collected from the program is reinvested into traffic calming and safety initiatives; and

Whereas consistent with local, regional, national and international research by third parties including [Sick Kids & Toronto Metropolitan University](#), the [Canadian Automobile Association](#), the [Ontario Association of Chiefs of Police](#), the [Traffic Injury Research Foundation](#), and the [Ontario Traffic Council](#); and



Whereas the County of Brant's ASE program has resulted in significant reductions in speed, increased speed compliance in community safety zones, and changes in driver behaviour as outlined in the September 29, 2025, [RPT-0365-25 - Concern with Proposed Ban of Automated Speed Enforcement and associated presentation](#); and

Whereas between February and August 2025, only three percent of vehicles passing the device received a ticket, demonstrating how the program prioritizes enforcing significant offences and illustrates that County of Brant's existing threshold is both reasonable and aligned with best practices; and

Whereas, in the first eight months of implementation, the County observed significant positive impacts associated with ASE, including measurable speed reductions, with the prevalence of speeding dropping from 45% to 35% from February to August; and

Whereas between 20% and 30% of ASE ticket revenue is collected by the Province of Ontario; and

Whereas the County of Brant engaged with the community and introduced the Brant Safe Streets Strategy in 2019, focusing on improving road safety through enforcement, education, engineering, and other innovative solutions; and

Whereas the County of Brant is working to improve road safety and uphold its commitment to the [Brant Safe Streets Strategy](#) through the ASE program and complementary traffic-calming measures such as speedbumps/humps, roundabouts, and improved signage, in order to reduce speeds, prevent collisions, and promote lawful driving behaviour; and

Whereas despite clear evidence and proven results from municipalities, such as the County of Brant, the County was caught off guard by the Premier's sudden announcement to cancel ASE programs across the province, made without adequate notice and consultation; and

Whereas a preliminary estimate of private sector investment by companies delivering ASE solutions indicates the creation of 62 jobs and \$14 million of investment in the province; and

Whereas the Premier believes some municipalities have misused ASE; but that is no reason to shut down municipal ASE programs that have proven successful at changing driver behaviour and improving public safety; and

Whereas the Premier's concerns regarding ASE can be addressed through amendments to provincial legislation, regulations and program standards that enable municipalities to consistently use ASE, without an outright ban on the technology; and

Whereas the County of Brant's ASE program was considered best-practice and that the Premier should consider reversing the ban and meeting with Mayor David Bailey and other municipal leaders to develop improved provincial legislation, regulations and program standards related to the ASE program; and



Whereas it is reckless to abandon what works, and essential to maintain a program that preserves public safety, and, especially, at a very minimum, safety in school locations; and

Whereas, with the implementation of the ban, municipalities should receive funding from the province to reimburse the costs of the program and employ alternate traffic calming measures through the Road Safety Initiatives Fund.

Therefore, be it resolved that:

That the County of Brant Council formally opposes the Province's decision to abruptly cancel ASE, a public safety tool enabled through provincial regulations in December 2019; and,

That this resolution be sent as a letter from Council to the Premier of Ontario, the Minister of Transportation, local MPPs, all Ontario municipalities, the Association of Municipalities of Ontario (AMO), the Ontario Association of Chiefs of Police (OACP), and the Ontario Traffic Council, to convey the County's concerns with the ban and encourage the Province to reconsider the direction; and

That the County of Brant encourages that the Premier meet with municipal leaders and industry experts to determine a consistent and effective approach to ASE across municipalities that utilizes best practices to uphold the public safety benefits; and,

That the County of Brant encourages the province to use the Road Safety Initiatives Fund to reimburse municipalities for all costs incurred to implement the ASE program and implement additional traffic calming measures; and,

That staff be directed to continue monitoring speeding and traffic data in zones where ASE was previously employed to evaluate the impacts of the ASE program; and,

That staff be directed to prepare a report to Council in the future outlining the impacts of the ASE program and how the ban of these devices has influenced the prevalence of speeding in the zones; and

That staff be directed to continue monitoring developments and announcements surrounding ASE and advance advocacy efforts consistent with this letter.

Sincerely,

Mayor David Bailey on behalf of County of Brant Council



Distribution List

The Honourable Doug Ford
Premier of Ontario and Minister of Intergovernmental Affairs
premier@ontario.ca

The Honourable Prabmeet Sarkaria
Minister of Transportation
minister.mto@ontario.ca

The Honourable Will Bouma, MPP (Brantford-Brant)
will.bouma@pc.ola.org

The Honourable Brian Riddell, MPP (Cambridge)
brian.riddell@pc.ola.org

The Honourable Ernie Hardeman, MPP (Oxford)
ernie.hardemanco@pc.ola.org

Ontario Association of Chiefs of Police (OACP)
contact@oacp.ca

Ontario Traffic Council
traffic@otc.org

Association of Municipalities of Ontario
amo@amo.on.ca

All Ontario Municipalities



2021 Division Road North
Kingsville, Ontario N9Y 2Y9
Phone: (519) 733-2305
www.kingsville.ca

November 19, 2025

Honourable Doug Ford, Premier of Ontario
Via Email: premier@ontario.ca

Public Input Coordinator
Via Email: ca.office@ontario.ca

Dear Premier Ford,

Re: Opposition to Proposed Consolidation of Conservation Authorities

Please be advised that at its Regular Meeting held Monday, November 17, 2025, the Council of the Corporation of the Town of Kingsville passed the following resolution respecting the matter referenced in the above subject line:

195-11172025

Moved By: Councillor Neufeld

Seconded By: Councillor Patterson

Whereas the Conservation Authorities Act, 1990 (the "Act"), originally enacted in 1946, was established to allow municipalities to form conservation authorities that are equipped to develop and deliver local, watershed-based conservation, restoration and natural resource management programs on behalf of the province and municipalities;

And whereas there are thirty-six (36) conservation authorities in Ontario, each of which is distinct and reflects the unique environmental, geographic and community needs of its watershed;

And whereas on October 31, 2025, the Minister of the Environment, Conservation and Parks announced the Government's intention to introduce legislation which would amend the Act to create the Ontario Provincial Conservation Agency and consolidate Ontario's 36 conservation authorities into seven (7) regional conservation authorities.

Now therefore be it resolved that the Council of the Corporation of the Town of Kingsville:

- Wishes to formally state that it opposes the consolidation of Ontario's conservation authorities without knowing the full financial and operational impact to municipalities and the conservation authorities; and,

- Directs the Acting Clerk to forward a copy of this resolution to the Honourable Doug Ford, Premier of Ontario, the Honourable Minister of the Environment, Conservation and Parks, Todd McCarthy, the Honourable Rob Flack, Minister of Municipal Affairs and Housing, Anthony Leardi, MPP, Essex, Lisa Gretzky, MPP Windsor West, Andrew Dowie, MPP Windsor-Tecumseh, Trevor Jones, MPP Chatham-Kent-Leamington, AMCTO, AMO and all Ontario Municipalities.

Carried.

Please accept this correspondence as an official confirmation of Council's decision with respect to the same. Any questions may be directed to the undersigned.

Sincerely,



Angela Toole
Acting Manager of Municipal Governance/Clerk
519-733-2305 ext. 223
atoole@kingsville.ca

cc. Honourable Todd McCarthy, Minister of the Environment, Conservation and Parks
Honourable Rob Flack, Minister of Municipal Affairs and Housing
Anthony Leardi, MPP, Essex
Lisa Gretzky, MPP, Windsor West
Andrew Dowie, MPP, Windsor-Tecumseh
Trevor Jones, MPP, Chatham-Kent-Leamington
Essex Region Conservation Authority
Conservation Ontario
AMCTO
AMO
All Ontario Municipalities



CORPORATION OF THE MUNICIPALITY OF SOUTH HURON

322 Main Street South P.O. Box 759

Exeter Ontario

N0M 1S6

Phone: 519-235-0310 Fax: 519-235-3304

Toll Free: 1-877-204-0747

www.southhuron.ca

December 11, 2025

Via email: doug.fordco@pc.ola.org

Premier's Office
Room 281
Main Legislative Building, Queen's Park
Toronto, ON M7A 1A5

Dear Hon. Doug Ford,

Re: Opposition to Proposed Consolidation of Conservation Authorities

Please be advised that South Huron Council passed the following resolution at their December 1, 2025, Regular Council Meeting:

496-2025
Moved By: Ted Oke
Seconded by: Wendy McLeod-Haggitt

That South Huron Council supports the November 17, 2025 resolution of Town of Kingsville regarding Opposition to Proposed Consolidation of Conservation Authorities; and

That the supporting resolution and originating documentation be circulated to the Premier, Minister of the Environment, Conservation and Parks, Ministry of Municipal Affairs and Housing, MPP Thompson, AMCTO, AMO and all Ontario Municipalities.

Result: Carried

I have attached the originating correspondence for your reference.

Respectfully,

Kendra Webster, Legislative & Licensing Coordinator
Municipality of South Huron
kwebster@southhuron.ca
519-235-0310 x. 232

Encl.

cc: Minister of Environment, Conservation and Parks, Hon. Todd J. McCarthy, todd.mccarthy@pc.ola.org; Minister of Municipal Affairs and Housing, Hon. Rob Flack, rob.flack@pc.ola.org; MPP, Hon. Lisa Thompson, lisa.thompson@pc.ola.org; AMCTO, amcto@amcto.com; AMO, resolutions@amo.on.ca; and all Ontario Municipalities

The Corporation of the Municipality of St. Charles
RESOLUTION PAGE



Regular Meeting of Council

Agenda Number: 5.4.1.
Resolution Number 2025-284
Title: Support Items 5.3 #1, 3, 4, 5 and 12 from November 19, 2025 Regular Meeting of Council - Extend Deadline for the Fire Certification
Date: December 3, 2025

Moved by: Councillor Lachance
Seconded by: Councillor Pothier

WHEREAS Ontario Regulation 343/22 mandates that firefighters performing specific fire protection services be certified to a prescribed standard by July 1, 2026, with certain technical rescue disciplines requiring certification by July 1, 2028;

AND WHEREAS the Municipality recognizes and supports the value of the certification requirements mandated by the Province of Ontario, acknowledging that standardized training enhances firefighter safety, service quality, and public trust;

AND WHEREAS the Office of the Fire Marshall (OFM) and the Ontario Fire College (OFC) are actively working to provide training and certification programs, including offering over 600 courses annually, yet some certification programs and testing resources remain under development or are not yet widely accessible, particularly in the Ontario Seal Programs;

AND WHEREAS many fire departments in Ontario are staffed predominantly by volunteer firefighters who balance full-time employment with their emergency service commitments;

AND WHEREAS the certification programs are still in development and the current availability does not adequately reflect the operational realities of volunteer fire departments, especially in rural communities, where training opportunities are limited and certification demands place undue pressure on personnel and municipal resources;

AND WHEREAS when firefighter certification was first introduced in 2018, smaller / rural municipalities raised concerns that they do not provide the same level of fire protection services as larger municipalities or urban centres. The Province responded thoughtfully by introducing new legislation to allow municipalities to certify firefighters only to the services they actually provide. This flexibility is appreciated and reflects a fair and practical approach, however, training programs for many of these service-specific certifications are still not available;

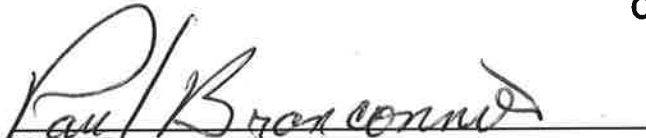
AND WHEREAS it is unreasonable to expect volunteer firefighters - who already balance full-time employment and community service - to independently develop curriculums and training programs in-house to meet provincial standards and adequately prepare them for certification exams;

AND WHEREAS smaller rural volunteer fire departments often lack the necessary resources, certified personnel, and specialized expertise to independently develop training curriculums or qualify for learning contracts with the Ontario Fire College;

AND WHEREAS these departments have long relied on the Ontario Fire College's course offerings and have been patiently awaiting the release of the Ontario Seal Programs, having noted preliminary pilot

initiatives in Northern Ontario and anticipating a broader rollout of these programs in the near future;
AND WHEREAS rural municipalities would welcome the opportunity to engage in dialogue with the Office of the Fire Marshall to address current barriers and explore collaborative solutions;
BE IT THEREFORE RESOLVED THAT the Council for the Corporation of the Municipality of St.-Charles respectfully requests that the Province of Ontario, through the Ministry of the Solicitor General and the Office of the Fire Marshall, extend the compliance deadlines outlined in Ontario Regulation 343/22 to a minimum of two (2) years beyond the final release date of the Ontario Seal Programs offered in the regulation for all affected certification categories;
AND BE IT FURTHER RESOLVED THAT the Province consider implementing a phased or regionally adaptive approach to certification deadlines, taking into account the availability of training programs and the unique challenges faced by volunteer fire services in Rural Ontario;
AND BE IT FURTHER RESOLVED THAT this Resolution be forwarded to the Minister of the Solicitor General, the Ontario Fire Marshall, the Association of Municipalities of Ontario (AMO), the Rural Ontario Municipal Association (ROMA), the Ontario Association of Fire Chiefs (O AFC), our local Member of Provincial Parliament (MPP), and all Ontario municipalities for support and endorsement.

CARRIED


MAYOR



City of
Peterborough

Office of the City Clerk, City Hall
500 George Street North
Peterborough, Ontario
K9H 3R9

December 11, 2025

Honourable Rob Flack, Minister of Municipal Affairs and Housing;
MP Emma Harrison;
MPP Dave Smith;
Dr. Piggott, Medical Officer of Health;
Stuart Betts, Peterborough Police Chief;
Chris Snetsinger, Peterborough Fire Chief;
Patricia Bromfield, Peterborough EMS Chief;
All Local School Board Chairs;
Association of Municipalities of Ontario
Federation of Canadian Municipalities; and
All Ontario Municipalities

Re: Elect Respect

The following resolution, adopted by City Council at their meeting on November 3, 2025, is forwarded for your information:

Whereas democracy is healthy when everyone is able to participate fully and safely and contribute to the well-being of their community; and

Whereas we are witnessing the dissolution of democratic discourse and respectful debate across all levels of government and in neighbouring jurisdictions; and

Whereas Ontario's municipally elected officials and municipal staff are dealing with increasingly hostile, unsafe work environments facing threats and harassment; and

Whereas social media platforms have exacerbated disrespectful dialogue, negative commentary, and toxic engagement which disincentivizes individuals, especially women and candidates from diverse backgrounds from running for office; and

Whereas better decisions are made when democracy is respectful and constructive and the voices of diverse genders, identities, ethnicities, races, sexual orientation, ages and abilities are heard and represented around municipal council tables; and

Whereas the Association of Municipalities of Ontario's Healthy Democracy Project has identified concerning trends with fewer people voting in local elections and running for municipal office; and

Whereas in 2024, female elected representatives from across Halton formed a group called H.E.R. (Halton Elected Representatives) which pledged to speak out against



harassment and negativity in politics and called on elected officials to uphold the highest standards of conduct; and

Whereas H.E.R. Halton has launched a campaign called Elect Respect to promote the importance of healthy democracy and safe, inclusive, respectful work environments for all elected officials and municipal staff that encourages individuals to participate in the political process.

Now Therefore Be It Resolved That the Council of the City of Peterborough supports the Elect Respect pledge and commits to:

- Treat others with respect in all spaces—public, private, and online
- Reject and call out harassment, abuse, and personal attacks,
- Focus debate on ideas and policies, not personal attacks,
- Help build a supportive culture where people of all backgrounds feel safe to run for and hold office,
- Call on relevant authorities to ensure the protection of elected officials who face abuse or threats, and
- Model integrity and respect by holding one another to the highest standards of conduct; and

Be It Further Resolved That the City of Peterborough calls on elected officials, organizations and community members to support the Elect Respect campaign and sign the online pledge at www.electrespect.ca; and

Be It Further Resolved That a copy of this resolution be sent to the:

Association of Municipalities of Ontario, the Federation of Canadian Municipalities, MP Emma Harrison, MPP Dave Smith, Minister of Municipal Affairs and Housing of Ontario Rob Flack, the Peterborough Police Chief, Peterborough Fire Chief, Peterborough EMS Chief, Medical Officer of Health, all local school board chairs and all Ontario Municipalities.

AND Be It Further Resolved That the City's Diversity, Equity and Inclusion Advisor be engaged in the implementation and communication of this initiative, and that staff explore opportunities to better integrate their expertise into Council's ongoing efforts to promote a safe, inclusive, and respectful civic environment

Sincerely,


John Kennedy,
City Clerk